

Report on Audit of Financial Statements

South Carolina State Accident Fund

As of and for the year ended June 30, 2020





September 22, 2020

Ms. Amy V. Cofield, Director
South Carolina State Accident Fund
Columbia, South Carolina

This report on the audit of the financial statements of the South Carolina State Accident Fund for the fiscal year ended June 30, 2020, was issued by Scott and Company, LLC, Certified Public Accountants, under contract with the South Carolina Office of the State Auditor.

If you have any questions regarding this report, please let us know.

Respectfully submitted,

George L. Kennedy, III, CPA
State Auditor

GLKIII/sag

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Independent Auditor's Report

Mr. George L. Kennedy, III, CPA
State Auditor
State of South Carolina
Columbia, South Carolina

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, and each major fund of the South Carolina State Accident Fund (the "Agency") as of and for the year ended June 30, 2020, and the related notes to the basic financial statements, which collectively comprise the Agency's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, and each major fund of the South Carolina State Accident Fund, as of June 30, 2020, and the respective changes in financial position and where applicable, cash flows thereof, for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Emphasis of Matter

As described in Note 1 to the financial statements, the financial statements of the South Carolina State Accident Fund are intended to present the financial position and changes in financial position of only that portion of the governmental activities, business-type activities and each major fund of the State of South Carolina that is attributable to the transactions of the South Carolina State Accident Fund. They do not purport to and do not present fairly the financial position of the State of South Carolina as of June 30, 2020, and changes in its financial position for the year then ended in conformity with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, pension, and other post-employment benefit information on pages 3-10, 50-52, 53-54, and 55-56, respectively, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated September 22, 2020, on our consideration of the Agency's internal control over financial reporting and on our tests of its compliance with certain provisions, laws, regulations, contracts, grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Agency's internal control over financial reporting and compliance.

Scott and Company LLC

Columbia, South Carolina
September 22, 2020

STATE ACCIDENT FUND

MANAGEMENT'S DISCUSSION AND ANALYSIS

The South Carolina State Accident Fund (the "Agency") presents a management's discussion and analysis of its financial statements for fiscal year 2020. The discussion includes an overview of the financial activity for the year. This report is prepared in accordance with Governmental Accounting Standards Board Statement 34, *Basic Financial Statements-and Management's Discussion and Analysis-for State and Local Governments*. This discussion should be read in conjunction with the Agency's financial statements and accompanying notes.

Overview of the Financial Statements and Financial Analysis

The State Accident Fund was established by Section 42-7-200 of the South Carolina Code of Laws, as amended, to provide workers' compensation insurance to government entities. The South Carolina Workers' Compensation Uninsured Employers' Fund was established by Section 42-7-200 to ensure payment of workers' compensation benefits to injured employees whose employers have failed to acquire necessary coverage for employees. The South Carolina legislature, by the enactment of Section 42-7-200 of the South Carolina Code of Laws, transferred the operations of the South Carolina Workers' Compensation Uninsured Employers' Fund (UEF) to the South Carolina State Accident Fund (SAF) effective July 1, 2013.

The financial statements which follow are the Statement of Net Position and Statement of Activities which are individual statements for both SAF and UEF. Thereafter, the following individual statements are presented: Balance Sheet – Governmental Fund and Statement of Revenues, Expenditures, and Changes in Fund Balance – Governmental Fund for UEF; Statement of Fund Net Position – Enterprise Fund; Statement of Revenues, Expenses and Changes in Fund Net Position – Enterprise Fund; and the Statement of Cash Flows – Enterprise Fund for SAF. For this discussion, we will focus on the government-wide statements instead of the fund level statements.

Individual Statements

The Statement of Net Position presents information reflecting the Agency's assets, liabilities, and net position. This statement provides the reader with a snapshot view at a point in time. Net position represents the amount of total assets less liabilities. Assets and liabilities are shown as current and noncurrent. Current assets and liabilities are those with immediate liquidity or which are collectible or due within twelve months of the statement date. The Statement of Net Position indicates the funds available for the Agency's operation along with the liabilities that will come due during the next fiscal year. The total assets on the Agency's Statement of Net Position: Business-Type Activities increased by \$18 million over the prior fiscal year. As shown on the Statement of Net Position: Governmental Activities, UEF has \$26.7 million in total assets compared to \$25.3 million in the prior year.

State Accident Fund
Condensed Statements of Net Position
June 30,

	<u>2020</u>	<u>2019</u>
	Business-Type Activities	Business-Type Activities
ASSETS		
Current assets	\$ 413,979,855	\$ 395,953,045
Capital assets, net of accumulated depreciation	131,514	105,343
Other noncurrent assets	140,850	150,181
Total assets	<u>414,252,219</u>	<u>396,208,569</u>
Deferred outflows	1,230,943	924,731
Total assets and deferred outflows	<u>415,483,162</u>	<u>397,133,300</u>
 LIABILITIES		
Current liabilities	103,645,220	110,310,322
Noncurrent liabilities	167,510,150	179,167,655
Total liabilities	<u>271,155,370</u>	<u>289,477,977</u>
Deferred inflows	813,441	740,421
Total liabilities and deferred inflows	<u>271,968,811</u>	<u>290,218,398</u>
 Net Position		
Net investment in capital assets	103,427	50,563
Unrestricted	143,410,924	106,864,339
Total net position	<u>\$ 143,514,351</u>	<u>\$ 106,914,902</u>

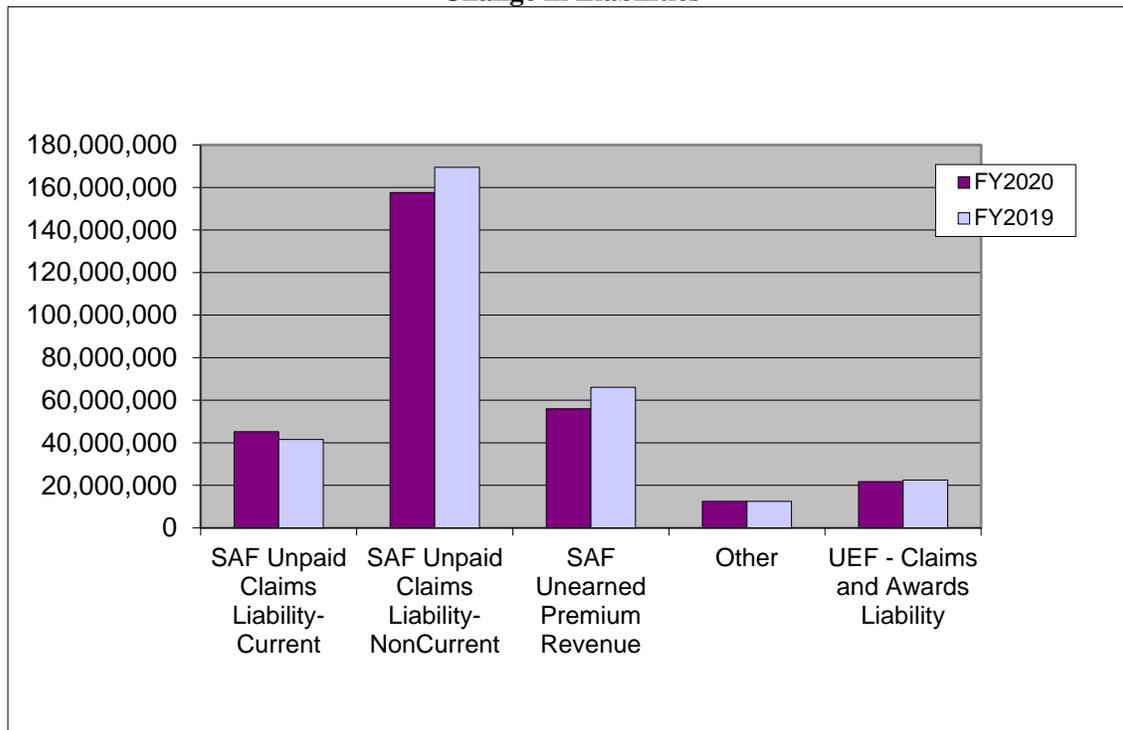
State Accident Fund
Uninsured Employers' Fund
Condensed Statements of Net Position
June 30,

	<u>2020</u>	<u>2019</u>
	Governmental Activities	Governmental Activities
ASSETS		
Current assets	\$ 26,667,906	\$ 25,322,754
Capital assets, net of accumulated depreciation	19,488	13,882
Total assets	<u>26,687,394</u>	<u>25,336,636</u>
Deferred outflows	113,142	103,831
Total assets and deferred outflows	<u>26,800,536</u>	<u>25,440,467</u>
 LIABILITIES		
Current liabilities	4,929,990	3,825,242
Noncurrent liabilities	18,227,187	20,078,356
Total liabilities	<u>23,157,177</u>	<u>23,903,598</u>
Deferred inflows	74,567	81,857
Total liabilities and deferred inflows	<u>23,231,744</u>	<u>23,985,455</u>
 Net Position		
Net investment in capital assets	15,658	6,412
Unrestricted	3,553,134	1,448,600
Total net position	<u>\$ 3,568,792</u>	<u>\$ 1,455,012</u>

Unpaid claims liabilities are a large part of the Agency’s liabilities and have been separated into current (to be paid within one year) and noncurrent (to be paid after one year). SAF’s current unpaid claim liabilities increased about \$3.7 million and non-current decreased by \$11.9 million compared to the prior year. The change in the total unpaid claims liabilities was due to a decrease in the actuarial assessment of reserves. (See Change in Liabilities chart below.) The total SAF liabilities decreased by \$18.3 million compared to last year due to this decrease in reserves as well as a decrease in unearned premium revenue which is due to future period premium rate reductions. The reduction of reserves from \$211 million to \$202.8 million is a result of SAF’s new claims management procedures, different assumptions and expectations resulting from retaining a new actuary, and a change to the data input utilized by the actuarial reports. SAF is striving to close out claims more quickly, thereby reducing liabilities for future expenses, including legal costs. This resulted in an increase in current unpaid claim liabilities (since the Fund is expensing claims more quickly) and a decrease in non-current unpaid claim liabilities as noted above. Unearned premium revenue represents the amount of premium billed, but not yet earned, for the future period which decreased compared to the prior year. Rates effective January 1, 2020 remain stable.

UEF’s current and noncurrent unpaid claims liabilities decreased to \$21.7 million in 2020 from \$22.5 million in fiscal year 2019. This decrease was due to the actuarial assessment of reserves. The reserves decreased by \$0.8 million in FY2020 compared to the prior year. The reduction in reserves from \$22.5 million to \$21.7 million is also a result of the new claims management procedures that have been implemented for UEF claims as well as the SAF. UEF will continue to close out claims as soon as possible as to decrease the future liability of the claims. The longer a claim is open, the greater the chance for increased medical costs and legal costs. (See Change in Liabilities chart below)

Change in Liabilities



The chart above shows the breakdown of liabilities and the change compared to the previous fiscal year.

State Accident Fund
Condensed Statements of Activities
June 30,

	<u>2020</u> Business-Type Activities	<u>2019</u> Business-Type Activities
Program revenues		
Charges for services	\$ 70,122,130	\$ 68,547,592
Total program revenues	<u>70,122,130</u>	<u>68,547,592</u>
Operating grants		
Nonemployer contribution revenue	31,404	32,668
Total operating grants	<u>31,404</u>	<u>32,668</u>
General revenues		
Interest earnings	17,174,668	14,546,081
Total general revenues	<u>17,174,668</u>	<u>14,546,081</u>
Total revenues	87,328,202	83,126,341
Program expenses		
Workers compensation claims, net	50,728,753	13,916,850
Total expenses	<u>50,728,753</u>	<u>13,916,850</u>
Excess of revenues over expenses	<u>36,599,449</u>	<u>69,209,491</u>
Change in net position	<u>\$ 36,599,449</u>	<u>\$ 69,209,491</u>

**State Accident Fund
Uninsured Employers' Fund
Condensed Statements of Activities
June 30,**

	<u>2020</u> Governmental Activities	<u>2019</u> Governmental Activities
General revenues		
Payments from State agencies	\$ 6,805,105	\$ 11,482,228
Total general revenues	<u>6,805,105</u>	<u>11,482,228</u>
Operating grants		
Nonemployer contributions	2,872	3,557
Total operating grants	<u>2,872</u>	<u>3,557</u>
Total revenues	6,807,977	11,485,785
Program expenses		
Workers' compensation claims, net	4,694,197	(5,349,854)
Total expenses	<u>4,694,197</u>	<u>(5,349,854)</u>
Excess of revenues over expenses	<u>2,113,780</u>	<u>16,835,639</u>
Change in net position	<u>\$ 2,113,780</u>	<u>\$ 16,835,639</u>

Statement of Activities

This statement represents operating revenues and expenses, as well as the non-operating revenues and expenses during the operating year. The purpose of this statement is to present the reader with information relating to monies received and expenses paid during the year.

SAF is a proprietary fund entity; therefore, the Statement of Activities has been prepared on the accrual basis. Statements prepared using the accrual basis recognize revenues when earned and expenses when incurred. SAF's revenue comes primarily from premium income for workers' compensation insurance coverage provided to state agencies and political subdivisions. The major expenses are from incurred claim liabilities, which include medical costs and lost wages paid to injured workers, and the change in anticipated future payments. As stated previously, the SAF incurred a reduction in its unpaid claims liability calculation, thus driving down operating expenses in 2019. SAF is a quasi-governmental organization whose normal operation is similar to that of other property and casualty insurance companies. The SAF receives no general fund appropriations.

Funds to support UEF come from taxes collected by the Department of Insurance and the Workers' Compensation Commission. In fiscal year 2020, UEF had a decrease in both medical and indemnity costs when compared to fiscal year 2019. FY2020 showed a decrease in indemnity costs of approximately \$750 thousand and approximately \$1 million in medical costs. UEF received fewer claims and implemented

better claims management procedures which resulted in an increase in claim settlements. This decrease led to a decrease in funds needed to support UEF in FY2020 compared to FY2019.

The program revenue in SAF’s statement includes primarily premium billed based on policyholder payroll but also effected by their experience modifier. The experience modifier can either increase or decrease the policyholder’s premium. As a result, program revenue increased \$1.6 million in fiscal year 2020. The non-operating revenue is dependent on the interest rates received on investments with the State Treasurer’s Office.

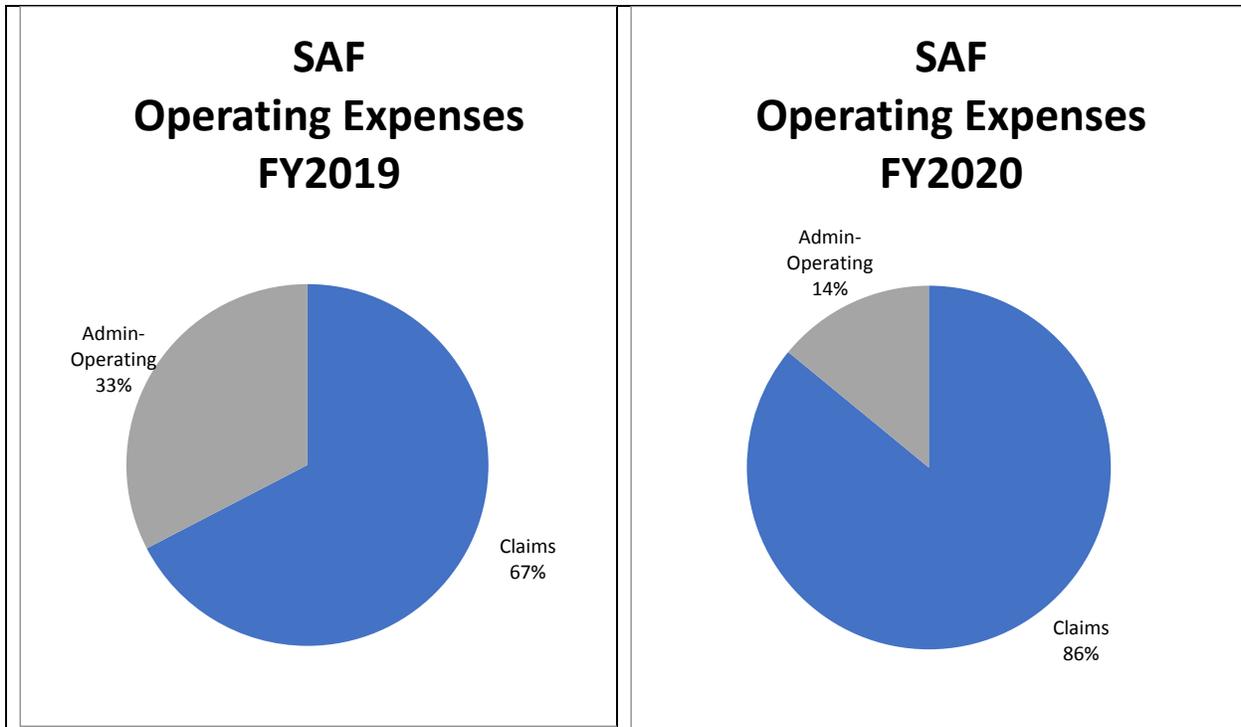
The operating expenses include administrative expenses, claims paid, and claims incurred during the year. Fiscal year 2020 had a decrease in reserves of \$8.3 million (which decreased the claims incurred). This decrease in liability compared to a \$41 million decrease last fiscal year resulted in approximately \$36.8 million increase in operating expenses when compared to the prior fiscal year. This represents a prior year change in SAF’s approach to claims management. With this new approach SAF will strive to close out claims more quickly, thereby reducing future liability. This will, however, increase the claims expense in the short term. The administrative cost ratio, the amount of premium dollars used to operate the Agency, during fiscal year 2020 is 10%. The South Carolina State Accident Fund continues to have one of the lowest administrative cost ratios in the workers’ compensation industry.

Note that due to the SAF being an enterprise fund, there are no differences between its statement of net position at the government-wide level and the statement of revenues, expenditures and changes in net position at the fund level.

State Accident Fund
Condensed Statements of Revenues, Expenses, and Changes in Net Position
Enterprise Fund
June 30,

	2020	2019
Operating revenues	\$ 70,122,130	\$ 68,547,592
Operating expenses, net	50,728,753	13,916,850
Operating income	19,393,377	54,630,742
 Nonoperating revenues	 17,206,072	 14,578,749
 Change in net position	 \$ 36,599,449	 \$ 69,209,491

The charts below demonstrate the \$41 million decrease in claims reserves in FY2019 versus the \$8.3 million decrease in claims reserves in FY2020. These resulted in 67% of operating expenses classified as claims related in FY2019 versus the claims related expenses being 86% of operating expenses in FY 2020.



**State Accident Fund
Uninsured Employers' Fund
Condensed Statements of Revenues, Expenses, and Changes in Fund Balances
Governmental Funds
June 30,**

	2020	2019
Payments from State Agencies	\$ 6,805,105	\$ 11,482,228
Expenditures	5,472,395	6,375,210
Net change in fund balance	1,332,710	5,107,018
Fund balance, beginning of year	25,287,497	20,180,479
Fund balance, end of year	<u>\$ 26,620,207</u>	<u>\$ 25,287,497</u>

UEF is a governmental fund entity; therefore, the Statement of Revenues, Expenditures, and Changes in Fund Balance is prepared using the modified accrual basis. Statements prepared using the modified accrual basis recognizes revenues when available and measurable while expenses are recognized in the period in which they are incurred. Funds to support UEF come from taxes collected by the Department of Insurance and the Workers' Compensation Commission. The expenditures are primarily the payment of claims. UEF claim count, as well as indemnity costs and medical costs have decreased when compared to last year. FY2020 showed a decrease in indemnity costs of approximately \$750 thousand and approximately \$1 million in medical costs. UEF received fewer claims and implemented better claims management procedures which resulted in an increase in claim settlements.

Capital Asset and Debt Activity

Total capital assets increased by \$31,777, net of depreciation. There were a few additions to assets including \$82,278 for networking equipment, data and back up storage devices. There were no other significant additions or retirement of capital assets during the fiscal year. The Agency had no changes in credit rating or debt limitations that may affect future financing.

Economic Outlook

Due to the COVID-19 Pandemic crisis facing our country, the current state of the economy is extremely turbulent. It does not appear, however, that the economic outlook for the Agency will be as adversely affected. Claims have remained few in number and related costs to the accepted claims have to date been minimal. If this trend continues our state agencies should not see much, if any, economic deficiencies from a workers' compensation standpoint.

SAF continues on a path of new and innovative strategies to change its former business model so that it may increase its number of insured policyholders by providing lower and more competitive rates with service superior to its counterparts.

This new model being utilized emphasizes a more collaborative approach to budgeting and overall agency functioning to facilitate a more accurate and predictable outcome. Work and staff changes continue to evolve to give a more effective work process to continue the goal of increasing a "bare bones" facility to one that is not only superior to its counterparts, but more efficiently run as well. Along with an increase in experienced staffing, the Agency is providing training to improve results for our policyholders and give employees growth opportunities. A complete update to the IT Department continues to bring new and innovative equipment and systems to the agency while also providing much needed security.

The new direction taken by the Agency in its utilization of new vendors and services as well as support systems provided by new actuaries is expected to continue on a successful path of providing our state with better and more economically sound service. As an example, the implementation of a much more aggressive claims management strategy has already proven to serve as a catalyst for limiting liability for our policyholders, thereby enhancing the economic outlook for our agency and our state.

SOUTH CAROLINA STATE ACCIDENT FUND

STATEMENT OF NET POSITION

AS OF JUNE 30, 2020

	Primary Government		
	Governmental Activities	Business-Type Activities	Total
Assets and deferred outflows of resources			
Current assets:			
Cash and cash equivalents	\$ 26,652,158	\$ 358,938,689	\$ 385,590,847
Premiums receivable	-	51,031,981	51,031,981
Accrued interest receivable	-	2,933,604	2,933,604
Claims recoveries and reimbursement receivables, net	828	355,823	356,651
Prepaid expenses	14,920	719,758	734,678
Total current assets	26,667,906	413,979,855	440,647,761
Non-current assets:			
Investment in reinsurance annuity contract, net	-	140,850	140,850
Capital assets, net	19,488	131,514	151,002
Total non-current assets	19,488	272,364	291,852
Total assets	26,687,394	414,252,219	440,939,613
Deferred outflows of resources			
Contributions to retirement plan after measurement date	45,505	493,012	538,517
Change in proportionate share of net pension liability	640	6,935	7,575
Change in actuarial assumptions on retirement plan	10,263	111,192	121,455
Difference between projected and actual investment experience on retirement plan	4,509	48,851	53,360
Difference between expected and actual retirement plan experience	350	3,793	4,143
Contributions to OPEB after measurement date	18,571	203,036	221,607
Change in actuarial assumptions on OPEB	27,855	304,546	332,401
Difference between projected and actual investment experience on OPEB	492	5,384	5,876
Difference between expected and actual investment experience on OPEB	4,957	54,194	59,151
Total deferred outflows of resources	113,142	1,230,943	1,344,085

The accompanying notes to the financial statements are an integral part of this statement.

SOUTH CAROLINA STATE ACCIDENT FUND

STATEMENT OF NET POSITION (continued)

AS OF JUNE 30, 2020

	Primary Government		
	Governmental Activities	Business-Type Activities	Total
Liabilities			
Current liabilities:			
Accounts payable	\$ 973	\$ 155,713	\$ 156,686
Accrued compensated absences and related benefits	21,087	181,967	203,054
Accrued payroll and related liabilities	46,726	556,890	603,616
Accrued refundable premiums	-	1,568,047	1,568,047
Advanced under reinsurance annuity contract	-	9,331	9,331
Capital lease obligation	3,830	28,087	31,917
Unearned premium revenue	-	55,935,462	55,935,462
Unpaid claims liability and claims adjustment	4,857,374	45,209,723	50,067,097
Total current liabilities	4,929,990	103,645,220	108,575,210
Noncurrent liabilities:			
Net pension liability	692,085	5,335,037	6,027,122
Net OPEB liability	689,091	4,334,279	5,023,370
Accrued compensated absences and related benefits	7,658	129,843	137,501
Advanced under reinsurance annuity contract	-	153,204	153,204
Unpaid claims liability and claims adjustment	16,838,353	157,557,787	174,396,140
Total non-current liabilities	18,227,187	167,510,150	185,737,337
Total liabilities	23,157,177	271,155,370	294,312,547
Deferred inflows of resources			
Difference between expected and actual retirement plan experience	3,659	39,639	43,298
Change in proportionate share of net pension liability	14,684	159,091	173,775
Difference between expected and actual OPEB experience	13,683	149,604	163,287
Change in actuarial assumptions on OPEB	26,068	285,006	311,074
Change in proportionate share of OPEB	16,473	180,101	196,574
Total deferred inflows of resources	74,567	813,441	888,008
Net position			
Net investment in capital assets	15,658	103,427	119,085
Unrestricted	3,553,134	143,410,924	146,964,058
Total net position	\$ 3,568,792	\$ 143,514,351	\$ 147,083,143

The accompanying notes to the financial statements are an integral part of this statement.

SOUTH CAROLINA STATE ACCIDENT FUND

STATEMENT OF ACTIVITIES

Year ended June 30, 2020

Functions/Programs	Program Revenues			Net Revenue (Expense) and Change in Net Position		
	Expenses	Charges for Services	Operating Grants and Contributions	Primary Government		
				Governmental Activities	Business-Type Activities	Totals
Primary Government						
Governmental Activities:						
Workers compensation claims, net	\$ 4,694,197	\$ -	\$ 2,872	\$ (4,691,325)	\$ -	\$ (4,691,325)
Total Governmental Activities	4,694,197	-	2,872	(4,691,325)	-	(4,691,325)
Business-Type Activities:						
Workers compensation claims, net	50,728,753	70,122,130	31,404	-	19,424,781	19,424,781
Total Business-Type Activities	50,728,753	70,122,130	31,404	-	19,424,781	19,424,781
Total Primary Government	\$ 55,422,950	\$ 70,122,130	\$ 34,276	(4,691,325)	19,424,781	14,733,456
General revenues:						
Interest/investment income				-	17,174,668	17,174,668
Payments from State agencies				6,805,105	-	6,805,105
Total general revenues				6,805,105	17,174,668	23,979,773
Change in net position				2,113,780	36,599,449	38,713,229
Net position beginning of year				1,455,012	106,914,902	108,369,914
Net position end of year				\$ 3,568,792	\$ 143,514,351	\$ 147,083,143

The accompanying notes to the financial statements are an integral part of this statement.

SOUTH CAROLINA STATE ACCIDENT FUND
BALANCE SHEET
GOVERNMENTAL FUND
As of June 30, 2020

	<u>Uninsured Employers Fund</u>
Assets	
Current assets:	
Cash and cash equivalents	\$ 26,652,158
Claims accounts receivable	828
Prepaid items	14,920
Total assets	<u>\$ 26,667,906</u>
 Liabilities	
Accounts payable	973
Accrued payroll related liabilities	46,726
Total liabilities	<u>47,699</u>
 Fund balances	
Fund Balances:	
Restricted for workers' compensation claims	26,605,287
Non-spendable	14,920
Total fund balances	<u>26,620,207</u>
 Total liabilities and fund balances	 <u>\$ 26,667,906</u>

The accompanying notes to the financial statements are an integral part of this statement.

SOUTH CAROLINA STATE ACCIDENT FUND
RECONCILIATION OF THE GOVERNMENTAL FUND BALANCE SHEET
TO THE STATEMENT OF NET POSITION
As of June 30, 2020

		<u>Uninsured Employers Fund</u>
Governmental fund balance	\$	26,620,207
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.		
Gross capital assets	48,181	
Accumulated depreciation	<u>(28,693)</u>	19,488
The net pension liability and related deferred inflows and outflows of resources are and payable in the current year and are not included in the fund financial included in the governmental activities of the Statement of Net Position.		
Net pension liability		(692,085)
Net OPEB liability		(689,091)
Deferred outflows of resources for contributions after the retirement plan's measurement date		45,505
Deferred outflows of resources for changes in proportionate share of net pension liability		640
Deferred outflows of resources for changes in actuarial assumptions on the retirement plan		10,263
Deferred outflows of resources for differences between projected and actual retirement plan investment earnings		4,509
Deferred outflows of resources for differences between expected and actual retirement plan experience		350
Deferred outflows of resources for contributions after OPEB's measurement date		18,571
Deferred outflows of resources for changes in actuarial assumptions on OPEB		27,855
Deferred outflows of resources for differences between projected and actual OPEB earnings		492
Deferred outflows of resources for differences between expected and actual OPEB experience		4,957
Deferred inflows of resources for differences between expected and actual retirement plan experience		(3,659)
Deferred inflows of resources for differences between changes in proportionate share of retirement plan		(14,684)
Deferred inflows of resources for differences between expected and actual OPEB experience		(13,683)
Deferred inflows of resources for changes in actuarial assumptions on OPEB		(26,068)
Deferred inflows of resources for differences between changes in proportionate share of OPEB		(16,473)
Long-term liabilities, including compensated absences, capital lease obligations and claims and awards are not due and payable in the current period and, therefore, are		
Compensated absence s	28,745	
Capital lease obligation s	3,830	
Claims and adjustment s	<u>21,695,727</u>	<u>(21,728,302)</u>
Net position of governmental activities		<u>\$ 3,568,792</u>

The accompanying notes to the financial statements are an integral part of this statement.

SOUTH CAROLINA STATE ACCIDENT FUND
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
GOVERNMENTAL FUND
Year ended June 30, 2020

	Uninsured Employers Fund
Revenue	
Payments from Workers' Compensation Commission	\$ 769,657
Payments from South Carolina Department of Insurance	6,035,448
Total revenue	6,805,105
Expenditures	
Workers' Compensation Uninsured Employers' Fund claims	4,825,878
Personnel services	453,861
Contractual services	55,215
Rent and insurance	39,166
Supplies and materials	61,623
Other expenditures	32,647
Debt service:	
Principal - capital leases	3,640
Interest	365
Total expenditures	5,472,395
Net change in fund balance	1,332,710
Fund balance, beginning of year	25,287,497
Fund balance, end of year	\$ 26,620,207

The accompanying notes to the financial statements are an integral part of this statement.

SOUTH CAROLINA STATE ACCIDENT FUND
RECONCILIATION OF THE GOVERNMENTAL FUND STATEMENT OF REVENUES, EXPENDITURES,
AND CHANGES IN FUND BALANCE TO STATEMENT OF ACTIVITIES
Year ended June 30, 2020

		<u>Uninsured Employers Fund</u>
Net change in governmental fund balance	\$	1,332,710
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.		
Expenditures for capital assets	9,873	
Depreciation expense	<u>(4,267)</u>	5,606
Amortization of pension expense is reported as expenses in the statement of activities		1,638
Amortization of OPEB expense is reported as expenses in the statement of activities		(4,329)
Nonemployer OPEB contribution revenue is reported as revenue in the statement of activities		2,872
Some capital additions were financed through a capital lease. In governmental funds, principal payments on a capital lease obligation are considered an expenditure. However, in the statement of net position, principal payments on the lease obligation are reported as a reduction of a liability.		
		3,640
Adjustment to compensated absences and claims and awards reported in the statement of activities does not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.		
Compensated absences	(2,498)	
Claims and adjustments	<u>774,141</u>	771,643
 Change in net position	 \$	 <u><u>2,113,780</u></u>

The accompanying notes to the financial statements are an integral part of this statement.

SOUTH CAROLINA STATE ACCIDENT FUND
STATEMENT OF FUND NET POSITION
ENTERPRISE FUND

As of June 30, 2020

	State Accident Fund
Assets and deferred outflows of resources	
Current assets:	
Cash and cash equivalents	\$ 358,938,689
Premiums receivable	51,031,981
Accrued interest receivable	2,933,604
Claims recoveries and reimbursement receivables, net	355,823
Prepaid expenses	719,758
Total current assets	413,979,855
Noncurrent assets:	
Investment in reinsurance annuity contract, net	140,850
Capital assets, net	131,514
Total noncurrent assets	272,364
Total assets	414,252,219
Deferred outflows of resources	
Contributions to retirement plan after measurement date	493,012
Change in proportionate share of net pension liability	6,935
Change in actuarial assumptions on retirement plan	111,192
Difference between projected and actual investment experience on retirement plan	48,851
Difference between expected and actual retirement plan experience	3,793
Contributions to OPEB after measurement date	203,036
Change in actuarial assumptions on OPEB	304,546
Difference between projected and actual investment experience on OPEB	5,384
Difference between expected and actual investment experience on OPEB	54,194
Total deferred outflows of resources	1,230,943
Total assets and deferred outflows of resources	415,483,162

The accompanying notes to the financial statements are an integral part of this statement.

SOUTH CAROLINA STATE ACCIDENT FUND
STATEMENT OF FUND NET POSITION (continued)
ENTERPRISE FUND

As of June 30, 2020

	State Accident Fund
Liabilities and deferred inflows of resources	
Current liabilities:	
Accounts payable	155,713
Accrued compensated absences and related benefits	181,967
Accrued payroll and related liabilities	556,890
Accrued refundable premiums	1,568,047
Advanced under reinsurance annuity contract	9,331
Capital lease obligation, net	28,087
Unearned premium revenue	55,935,462
Unpaid claims liability and claims adjustment expenses payable within one year	45,209,723
Total current liabilities	103,645,220
Noncurrent liabilities:	
Net pension liability	5,335,037
Net OPEB liability	4,334,279
Accrued compensated absences and related benefits, net	129,843
Advanced under reinsurance annuity contract	153,204
Unpaid claims liability and claims adjustment expenses, net	157,557,787
Total noncurrent liabilities	167,510,150
Total liabilities	271,155,370
Deferred inflows of resources	
Difference between expected and actual retirement plan experience	39,639
Change in proportionate share of net pension liability	159,091
Difference between expected and actual OPEB experience	149,604
Change in actuarial assumptions on OPEB	285,006
Change in proportionate share of OPEB	180,101
Total deferred inflows of resources	813,441
Total liabilities and deferred inflows of resources	271,968,811
Net position	
Net investment in capital assets	103,427
Unrestricted	143,410,924
Total net position	\$ 143,514,351

The accompanying notes to the financial statements are an integral part of this statement.

SOUTH CAROLINA STATE ACCIDENT FUND
STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION
ENTERPRISE FUND

Year ended June 30, 2020

	State Accident Fund
Operating Revenues	
Premiums, net of reinsurance	\$ 70,122,130
Operating Expenses	
Claims, net of changes in estimates	43,602,843
Administrative:	
Personnel services and employee benefits	5,056,241
Contract services	227,927
Rent and insurance	274,481
Supplies and materials	461,911
Depreciation	46,234
Amortization expense - reinsurance annuity contract premium	9,331
Interest	2,673
Bad debt expense	902,518
Other expenses	144,594
Total administrative expenses	7,125,910
Total operating expenses	50,728,753
Operating income	19,393,377
Nonoperating Revenues	
Nonemployer contribution revenue	31,404
Interest/investment income	17,174,668
Total nonoperating revenues	17,206,072
Change in Net Position	36,599,449
Net Position at Beginning of Year	106,914,902
Net Position at End of Year	\$ 143,514,351

The accompanying notes to the financial statements are an integral part of this statement.

SOUTH CAROLINA STATE ACCIDENT FUND
STATEMENT OF CASH FLOWS
ENTERPRISE FUND
YEAR ENDED JUNE 30, 2020

	State Accident Fund
Cash Flows from Operating Activities	
Cash received from State agencies	\$ 58,886,533
Cash received from other entities	9,697,581
Payments for claims	(51,825,418)
Payments for salaries and related benefits	(4,692,381)
Payments for interest expense	(2,673)
Payments for administrative expenses	(2,052,885)
Net cash provided by operating activities	10,010,757
Cash Flows from Capital and Related Financing Activities	
Principal payments on lease obligations	(26,693)
Purchases of capital assets	(72,407)
Net cash used in capital and related financing activities	(99,100)
Cash Flows from Investing Activities	
Interest/investment income received	16,665,608
Net cash provided by investing activities	16,665,608
Net change in cash and cash equivalents	26,577,265
Cash and cash equivalents, beginning of year	332,361,424
Cash and cash equivalents, end of year	\$ 358,938,689
Reconciliation of Operating Income to Net Cash Provided by Operating Activities:	
Operating income	\$ 19,393,377
Adjustments to reconcile operating income to net cash provided by operating activities:	
Depreciation and amortization	55,567
Nonemployer contributions	31,404
Decrease in premiums receivable	8,179,792
Decrease in claims recoveries and reimbursement receivables	911,385
Increase in prepaid expenses	(31,662)
Decrease in recoverable under reinsurance annuity contract	(5,646)
Increase in deferred outflows of resources	(306,212)
Decrease in accounts payable	(9,793)
Increase in accrued compensated absences and related benefits	91,194
Increase in accrued payroll and related liabilities	243,077
Decrease in accrued refundable premiums	(492,822)
Decrease in unearned premium revenue	(10,130,725)
Increase in deferred inflows of resources	73,020
Increase in net pension liability	30,312
Increase in net OPEB liability	201,064
Decrease in estimate of unpaid claim liability	(8,222,575)
Net cash provided by operating activities	\$ 10,010,757

The accompanying notes to the financial statements are an integral part of this statement.

South Carolina State Accident Fund
Notes to Financial Statements

Note 1. Summary of Significant Accounting Policies

Reporting Entity – The South Carolina State Accident Fund (the “Agency”), is part of the State of South Carolina (the “State”) and is included in the State’s Comprehensive Annual Financial Report (“CAFR”). The Agency is made up of the State Accident Fund (the “SAF”) and the Uninsured Employers Fund (the “UEF”).

The SAF was established by Section 42-7-10 of the Code of Laws of South Carolina, as amended, to provide workers’ compensation insurance coverage to State entities. Although the State is the SAF’s predominant participant, counties, municipalities, and other political subdivisions of the State may elect to participate. The State assumes the full risk for the covered claims. The SAF is responsible for investigating, adjusting, and paying workers’ compensation claims as awarded by the Workers’ Compensation Commission for job related accidental injury, disease, or death to employees of participants.

The UEF was established by Section 42-7-200. Effective July 1, 2013 the UEF has the powers, duties, obligations and responsibilities of the Second Injury Fund that relate to the South Carolina Workers’ Compensation Uninsured Employers’ Fund which are devolved upon the South Carolina Workers’ Compensation Uninsured Employers’ Fund within the State Accident Fund. The UEF was created to ensure payment of workers’ compensation benefits to injured employees whose employers have failed to acquire necessary coverage for employees.

The Agency is administered by a director, appointed by the Governor, with the advice and consent of the Senate, for a term of six years. The accompanying financial statements present the financial position, results of operations, and cash flows solely of the Agency and do not include any other departments, institutions, component units, etc. of the State.

The core of the financial reporting entity is the primary government which has a separately elected governing body. As required by accounting principles generally accepted in the United States of America (“GAAP”), the financial reporting entity includes both the primary government and all of its component units. Component units are legally separate organizations for which the elected officials of the primary government are financially accountable. In turn, component units may have component units.

An organization other than a primary government may serve as a nucleus for a reporting entity when it issues separate financial statements. That organization is identified herein as a primary entity.

An organization can also be a component unit of another entity if the exclusion of that organization would be misleading to the users of the primary entity’s financial statements. The organization is fiscally independent if it holds all three of those powers including 1) determine its budget without another government having the authority to approve and modify that budget, 2) levy taxes or set rates or charges without approval by another government, and 3) issue bonded debt without approval by another government. Based on the criteria, the Agency has determined it is not a component of another entity and it has no component units.

The budget, personnel, procurement, and other laws of the State and the policies and procedures for State agencies are applicable to the activities of the Agency.

Fund Accounting – The Agency uses funds to report its financial position and the results of its operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

A fund is a separate fiscal and accounting entity with a self-balancing set of accounts recording cash and other financial resources, together with related liabilities and residual equities or balances and changes therein which are segregated to carry on specific activities or attain certain objectives in accordance with applicable regulations, restrictions, or limitations.

South Carolina State Accident Fund
Notes to Financial Statements

Note 1. Summary of Significant Accounting Policies (continued)

Fund Accounting (continued) - The SAF is an enterprise fund of the proprietary fund type. The SAF is considered an internal service fund of the State within the State's Consolidated Annual Financial Report. Such funds account for the financing of goods and services that are used primarily by the State. The UEF is a special revenue fund.

Basis of Accounting

Government-wide Financial Statements - In the government-wide Statement of Net Position and Statement of Activities, both governmental and business-type activities are presented using the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded when the liability is incurred or economic asset used.

The Statement of Net Position discloses the financial position of the Agency and the Statement of Activities demonstrates the degree to which the direct expenses by function of the Agency's programs are offset by program revenues.

Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Other items not properly included among program revenues are reported instead as general revenues.

Fund Financial Statements - The UEF, a special revenue fund, uses the modified accrual basis of accounting. The UEF is supported by payments from the South Carolina Department of Insurance and the South Carolina Workers' Compensation Commission. The revenues are recognized when they become available and measurable. Available means those amounts that will be received within one month of the date of the financial statements. The payments from the South Carolina Department of Insurance and the South Carolina Workers' Compensation Commission are recorded when received in cash because they are not considered available until the Fund requests the payment. The request from the Agency is the event that is considered necessary to trigger the recognition of the payment.

The accounting policies of the SAF conform to GAAP applicable to proprietary activities as prescribed by the Governmental Accounting Standards Board ("GASB"), the recognized standard-setting body for GAAP for all state governmental entities. Proprietary fund entities use the accrual basis of accounting.

The SAF individual financial statements are prepared on the same basis of accounting as the government-wide financial statements; therefore, there is no reconciliation between the fund and government-wide statements.

Cash and Cash Equivalents – Cash and cash equivalents represent cash on deposit with the State's Treasurer, cash in banks, and cash invested in various instruments by the State Treasurer as part of the State's internal cash management pool (the "Pool").

Because the Pool operates as a demand deposit account, amounts invested in the Pool are classified as cash and cash equivalents. The Pool includes some long-term investments such as obligations of the United States and certain agencies of the United States, obligations of the State and certain of its political subdivisions, certificates of deposit, collateralized repurchase agreements, and certain corporate bonds.

South Carolina State Accident Fund
Notes to Financial Statements

Note 1. Summary of Significant Accounting Policies (continued)

Cash and Cash Equivalents (continued) – The Pool consists of a general deposit account and several special deposit accounts. The State records each fund’s equity interest in the general deposit account; however, all earnings on that account are credited to the General Fund of the State. Investments held by the Pool are carried at fair value. Interest earned on the agency’s special deposit account is posted to the agency’s account at the end of each month and is retained by the agency. The Agency records and reports its deposits in the general deposit account at cost. The Agency reports its deposits in the special deposit accounts at fair value. Interest earnings are allocated based on the percentage of the Agency’s accumulated daily income receivable to the total interest receivable of the Pool. Reported investment income includes interest earnings, realized gains/losses and unrealized gains/losses on investments in the Pool arising from changes in fair value. Realized gains and losses are allocated daily and are included in the accumulated income receivable. Unrealized gains and losses are allocated at year-end based on the percentage ownership in the Pool.

Information pertaining to carrying amounts, fair value, and credit risk of the State Treasurer’s investments is disclosed in the CAFR of the State.

Capital Assets – Capital assets are recorded at cost at the date of acquisition. The Agency follows capitalization guidelines established by the State. All land is capitalized, regardless of cost. The Agency capitalizes movable personal property with a unit value in excess of \$5,000 and a useful life in excess of two years and intangible assets including software costing in excess of \$100,000. Routine repairs and maintenance are charged to operating expenses in the year in which the expense was incurred.

Depreciation is computed using the straight-line method over the estimated useful lives of the assets, generally 3 to 10 years.

Unpaid Claims Liability – The Agency establishes unpaid claims liabilities based on estimates of the ultimate cost of claims that have been reported but not settled, and of claims that have been incurred but not reported. The amount accrued includes estimated specific incremental claims adjustment expenses. Estimated amounts of salvage and subrogation and reinsurance recoverable, if any, on both settled and unsettled claims have been deducted from the liability for unpaid claims to the extent reasonably estimable. In addition, to the extent reasonably estimable, the liability for unpaid claims has been adjusted for amounts to be recovered or reimbursed from participants who retain the risk of loss for specific periods. This includes amounts recoverable from the State of South Carolina for state agency claims prior to July 1, 1986. See Note 8 for further explanation. Claims liabilities for claims of the South Carolina Department of Transportation (“DOT”) prior to January 1, 1994, are not included in the State Accident Fund’s claims liability. See below and Note 4 for further information. Because actual claims costs depend on such complex factors as inflation, changes in doctrine of legal liability, and damage awards, the process used in computing claims liabilities does not necessarily result in an exact amount. Claims liabilities are recomputed annually as of fiscal year end using a variety of actuarial and statistical techniques to produce current estimates that reflect recent settlements, claim frequency, and other economic and social factors. While management believes that the amount is adequate, the ultimate liability may be in excess of or less than the amounts provided.

The methods for making such estimates and for establishing the resulting liability are continually reviewed, and any adjustments are reflected in current earnings. A provision for inflation in the calculation of estimated future claims costs is implicit in the calculation because reliance is placed both on actual historical data that reflect past inflation and on other factors that are considered to be appropriate modifiers of past experience. Adjustments to claims liabilities are charged or credited to expense in the periods in which they are made.

South Carolina State Accident Fund
Notes to Financial Statements

Note 1. Summary of Significant Accounting Policies (continued)

Unpaid Claims Liability (continued) - DOT and the South Carolina Department of Public Safety (“DPS”) managed their own workers’ compensation claims prior to the State’s restructuring in 1993. When they became policyholders, the Agency agreed to provide claim services for their claims with a date of injury prior to January 1, 1994 for DOT and August 1, 1993 for DPS. Because the Agency was not the insurer and had not collected premiums to cover these losses, the agencies reimbursed the Agency for the cost of these claims. In the 1998-1999 Appropriations Bill 700, Proviso 44.4 stated, “(SAF: Workers’ Compensation Claims) from the funds in the Workers’ Compensation Trust Fund, the Agency shall purchase an annuity for the purpose of funding the future obligation for workers’ compensation claims filed prior to restructuring by South Carolina Department of Highways and Public Transportation employees.”

After June 30, 1998, the Agency was no longer reimbursed, as originally agreed upon. Instead, it used the funds received from the annuity purchased under the proviso to pay these claims. This annuity is being amortized over the life of the contract in proportion to annuity proceeds received. See Note 4 for further discussion.

Reinsurance – The SAF has obtained reinsurance coverage to reduce its exposure to losses on insured events. Losses in excess of \$1,000,000 from an insured event are covered up to limits based on the type of injury as set by the workers’ compensation statutes of the South Carolina Code of Laws, with the SAF retaining the risk for the first \$1,000,000 of loss. Reinsurance permits recovery of a portion of losses from reinsurers, although it does not discharge the primary liability of the SAF as direct insurer of the risks reinsured. The SAF does not report reinsured risks as liabilities, unless it is probable that those risks will not be covered by reinsurers. The prior policy covered losses in excess of \$1,000,000. The reinsurance coverage also reduces its exposure to losses on insured events related to State owned aircrafts in excess of \$1,000,000 per occurrence up to the limit of \$9,000,000. Reinsurance expense was \$2,609,580 and \$2,756,600 as of June 30, 2020 and 2019, respectively, and is netted against premiums revenue in the accompanying financial statements.

Recognition of Premium Revenue, Receivables, and Unearned Revenue – Premiums are recognized as revenue on a pro rata basis over the policy term. Policies are billed and issued on both the fiscal year and calendar year basis. Premiums are based on an actuarial method and are currently adjusted so that over a reasonable period of time expected revenues, including investment income, and anticipated expenses will be approximately equal. In addition, premium revenue includes accrued premium adjustments for additional premiums owed by policyholders as determined based on actual payrolls for the policy period which are in excess of estimated premiums billed. This premium revenue was based on estimated payroll costs. Revenue is reduced for refunds payable. Estimated premiums receivable and refunds payable are recorded as of year-end for future anticipated premium adjustments for the policy years which end within the Agency’s fiscal year. A receivable is recorded at the time the annual estimated premium is billed, even though some/all of the amounts may not be currently due. Unearned revenue is recognized to the extent that the premiums billed and not yet received are for future periods. In addition, unearned revenue is recognized for unearned premiums received.

Budget Policy – The Agency’s budget is included in the annual appropriations approval process by the South Carolina General Assembly (the “General Assembly”). However, there are no funds from the General Fund provided to UEF. The UEF is supported through taxes collected by the Department of Insurance and the Workers’ Compensation Commission. The Appropriations Act, as enacted, becomes the legal operating budget for the Agency. The Appropriations Act authorizes expenditures from the General Fund of the State and authorizes expenditures of total funds. The General Assembly enacts the budget through passage of specific line-item appropriations by program within budgetary unit, within budgetary fund category, the General Fund or other budgeted funds.

South Carolina State Accident Fund
Notes to Financial Statements

Note 1. Summary of Significant Accounting Policies (continued)

Budget Policy (continued) - Budgetary control is maintained at the line-item level of the entity. Agencies may process disbursement vouchers in the State's budgetary accounting system only if enough cash and appropriation authorization exist.

Transfers of funds may be approved by the Department of Administration or by the agency as set forth in the 2020 Appropriations Act proviso 117.9 as follows: Agencies are authorized to transfer appropriations within programs and within the agency with notification to the Executive Budget Office and the State Comptroller General. No such transfer may exceed twenty percent of the program budget. Transfers from personal services accounts or from other operating accounts may be restricted to any established standard level set by the State Fiscal Accountability Authority upon formal approval by a majority of the members of the State Fiscal Accountability Authority.

Current legislation states that the General Assembly intends to appropriate all monies to operate State government for the current fiscal year. Any unexpended appropriations as of June 30 automatically lapse on July 31 unless authorization is received from the General Assembly to carry over the funds to the ensuing fiscal year. State law does not precisely define the budgetary basis of accounting. For each fiscal year, the level of legal control for each agency is reported in a publication by the State Comptroller General. The State's annual budget is prepared primarily on the modified accrual basis of accounting with several exceptions, principally the cash basis for payroll expenses and certain non-State appropriations revenue.

The Agency's budget includes administrative expenses and specifically excludes claims expense. Amounts to be expended for capital assets are also budgeted. Expenses prepared on the accrual basis do not vary significantly from the budgetary basis. In accordance with GAAP applicable to business-type activities, a comparison of actual revenues and expenses to the budgeted amounts has not been presented.

Statement of Cash Flows – For purposes of cash flows, the Agency considers all highly liquid investments with a maturity of three months or less when purchased to be cash equivalents.

Compensated Absences – Generally, all permanent full-time State employees and certain part-time employees scheduled to work at least one-half of the Agency's month are entitled to accrue and carry forward at calendar year-end maximums of 180 days sick leave and of 45 days annual vacation leave. Upon termination of State employment, employees are entitled to be paid for accumulated unused annual vacation leave up to the maximum, but are not entitled to any payment for unused sick leave. The compensated absences liability includes accrued annual leave and compensatory holiday and overtime leave earned for which the employees are entitled to paid time off or payment at termination. The Agency calculates the compensated absences liability based on recorded balances of unused leave for which the employer expects to compensate employees through paid time off or cash payments at termination. That liability is determined by using fiscal year-end current salary costs and the cost of the salary-related benefit payments. The net change in the liability is recorded in the current year in the personal services and employee benefits expense category.

Operating and Nonoperating Revenues and Expenses – The Agency distinguishes operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and delivering goods in connection with a proprietary fund's principal ongoing operations. The Agency's primary operating revenues are from premium revenues. Operating expenses include the cost of services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses. Nonoperating revenues include interest/investment income and other revenues.

South Carolina State Accident Fund
Notes to Financial Statements

Note 1. Summary of Significant Accounting Policies (continued)

Net Position – The Agency reports the following classifications of net position in accordance with GASB Statement No. 63, *Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position*:

Net investment in capital assets: This represents the Agency’s total investment in capital assets, net of depreciation and outstanding debt obligations, if any, related to those capital assets. To the extent debt has been incurred but not yet expended for capital assets, such amounts are not included as a component of investment in capital assets, net of related debt and depreciation.

Restricted net position: Restricted net position consists of assets with constraints placed on the use of those assets either by external groups such as creditors, grantors, contributors, or laws or regulations of other governments; or law through constitutional provisions or enabling legislation. As of June 30, 2020, the Agency did not have any restricted net position.

Unrestricted net position: Unrestricted net position represents the remainder of the Agency’s liabilities in excess of assets excluding net position reported in other categories.

The Agency’s policy is to first apply restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

Fund Balance – The UEF reports the following classifications of fund balance, as applicable, in accordance with GASB Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*.

Nonspendable fund balance - The nonspendable fund balance classification includes amounts that cannot be spent because they are either not in spendable form or legally or contractually required to be maintained intact. The “not in spendable form” criterion includes items that are not expected to be converted to cash, for example, inventories and prepaid amounts. It also includes the long-term amount of loans and notes receivable, as well as other assets.

Restricted fund balance - The restricted fund balance classification includes amounts that are either restricted externally by creditors, grantors, contributors, or laws or regulations of other governments or restricted by law through constitutional provisions or enabling legislation. All of the UEF’s fund balance, with the exception of the nonspendable fund balance mentioned previously, is presented as restricted as all fund balance is required to be used for worker’s compensation claims.

Committed fund balance - The committed fund balance classification includes amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the UEF’s highest level of decision-making authority, which is the General Assembly. The General Assembly would have to pass a formal resolution to commit fund balance. Those committed amounts cannot be used for any other purpose unless the UEF removes or changes the specified use by taking the same type of action it employed to previously commit those amounts. Committed fund balances also incorporate contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements. The UEF recognizes committed fund balances that have been approved for specific purposes by the UEF’s General Assembly before the fiscal year end. As of June 30, 2020, the UEF did not have any committed fund balance.

South Carolina State Accident Fund
Notes to Financial Statements

Note 1. Summary of Significant Accounting Policies (continued)

Fund Balance (continued) –

Assigned fund balance - The assigned fund balance classification includes amounts that are constrained by the UEF's intent to be used for specific purposes but are not restricted or committed. The authority for making an assignment is not required to be the UEF's highest level of decision-making authority and as such, the nature of the actions necessary to remove or modify an assignment does not require the UEF's highest level of authority. The UEF's Director can choose to assign fund balance for a specific purpose. Assigned fund balance amounts in the Agency's financial statements represent amounts approved by the General Assembly to be transferred and spent after year end. In the special revenue fund, assigned fund balances represent amounts to be spent for specific purposes. As of June 30, 2020, the UEF did not have any assigned fund balance.

Based on the UEF's policies regarding fund balance classifications as noted above, the UEF considers amounts that are restricted, committed, or assigned to be spent when the corresponding expenditure that has been designated by the General Assembly or donors has been made.

Use of Estimates – The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates. The most significant estimate affecting these financial statements is the unpaid claims liability.

Pending Implementation of GASB Statements

The GASB issued GASB Statement No. 87, *Leases*. The objective of this Statement is to better meet the information needs of financial statement users by improving accounting and financial reporting for leases by governments. This Statement increases the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. Under this Statement, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources, thereby enhancing the relevance and consistency of information about governments' leasing activities. The requirements of this Statement are effective for reporting periods beginning after June 15, 2021. The Agency will implement the new guidance with the 2022 financial statements. Management has not yet determined the impact implementation of these standards will have on the Agency's financial statements.

The GASB issued GASB Statement No. 92, *Omnibus 2020*. This statement addresses practice issues that have been identified during implementation and application of certain GASB statements. The requirements of this Statement are effective for reporting periods beginning after December 15, 2021. The Agency will implement the new guidance with the 2022 financial statements. Management has not yet determined the impact implementation of these standards will have on the Agency's financial statements.

South Carolina State Accident Fund
Notes to Financial Statements

Note 2. Risk Management

Insurance Coverage – The Agency, an administrative agency, is exposed to various risks of loss and maintains State or commercial insurance coverage for each of those risks. Management believes such coverage is sufficient to preclude any significant uninsured losses for the covered risks. There were no significant reductions in insurance coverage from prior years except for the increase in the base before reinsurance is received as discussed in Note 1. Historically, the cost of settled claims and claim losses has not exceeded this coverage. The Agency pays insurance premiums to itself and certain other State agencies to cover risks that may occur in normal operations. The insurers promise to pay to or on behalf of the insured for covered economic losses sustained during the policy period in accordance with insurance policy and benefit program limits.

State management believes it is more economical to manage certain risks internally and set aside assets for claim settlement. Several State funds accumulate assets and the State itself assumes substantially all risks for the following type of claims:

1. Claims of State employees for unemployment compensation benefits. This type of claim is handled through the South Carolina Department of Employment and Workforce;
2. Claims of covered employees for workers' compensation benefits for job-related illnesses or injuries. This type of claim is handled by the Agency;
3. Claims of covered public employees for health and dental insurance benefits. This type of claim is handled by South Carolina Public Employee Benefit Authority ("PEBA") Insurance Benefits; and
4. Claims of covered public employees for long-term disability and group-life insurance benefits. This type of claim is handled through PEBA-Insurance Benefits. Employees have health coverage through the State's self-insured plan. All of the other coverages listed above are through the applicable State self-insured plan, except dependent and optional life premiums are remitted to commercial carriers.

The Agency and other entities pay premiums to the State's Insurance Reserve Fund ("IRF") which issues policies, accumulates assets to cover the risks of loss, and pays claims incurred for covered losses related to the following assets, activities, and/or events:

1. Theft of, damage to, or destruction of assets – building contents;
2. General tort claims; and
3. Data processing equipment.

The IRF is a self-insurer and purchases reinsurance to obtain certain services and specialized coverage and to limit losses in the areas of property insurance. Also, the IRF purchases reinsurance for catastrophic property insurance. Reinsurance permits partial recovery of losses from reinsurers, but the IRF remains primarily liable. The IRF's rates are determined actuarially. State agencies and other entities are the primary participants in the State's Health and Disability Insurance Fund and in the IRF.

The Agency has not reported an estimated claims loss expense and the related liability at June 30, 2020, based on the requirements of GASB Statements No. 10, *Accounting and Financial Reporting for Risk Financing and Related Insurance Issues*, and No. 30, *Risk Financing Omnibus – An Amendment of GASB Statement No. 10*, which state that a liability for claims must be reported only if information prior to issuance of the financial statements indicates that it is probable that an asset has been impaired or a liability has been incurred on or before June 30, 2020, and the amount of loss is reasonably estimable. In management's opinion, claims losses in excess of insurance coverage, if any, are unlikely and, if incurred, would be insignificant to the Agency's financial position. Furthermore, there is no evidence of asset impairment or other information to indicate that a loss should be recorded. Therefore, no loss accrual has been recorded.

South Carolina State Accident Fund
Notes to Financial Statements

Note 3. Deposits and Investments

Cash and cash equivalents consist of deposits under the control of the State Treasurer, who by law, has sole authority for investing State funds and deposits under the control of the Agency. However, as authorized by the State Treasurer's Office, certain funds used to pay claims are deposited with financial institutions.

Deposits – State law requires full collateralization of all State Treasurer's bank balances. The State Treasurer must correct any deficiencies in collateral within seven days. With respect to investments in the State's Pool, all of the State Treasurer's investments are insured or registered or are investments for which the securities are held by the State or its agents in the State's name. Information pertaining to the carrying amounts, market values, credit and other risks as required by GASB Statement No. 40, *Deposit and Investment Risk Disclosures*, of the State Treasurer's investments is disclosed in the CAFR of the State. Copies of this report may be obtained from the South Carolina Office of the Comptroller General, 1200 Senate Street, 305 Wade Hampton Office Building, Columbia, South Carolina 29201 or by visiting the Comptroller General's website at <http://www.cg.sc.gov>.

At June 30, 2020, cash and cash equivalents for the UEF and SAF were \$26,652,158 and \$358,938,689, respectively. At June 30, 2020, the bank balance in financial institutions and in the Pool were \$26,736,304 and \$360,990,528 respectively. The bank balances were fully covered by insurance and collateralized with securities held by the Agency, or by its agent in the Agency's name.

Investments – All of the Agency's investments are stated at amortized cost as described below. Therefore, GASB statement No. 72, *Fair Value Measurement and Application*, is not applicable to the Agency as the type of investment held by the fund is scoped out of GASB No. 72. The Agency had an investment in reinsurance annuity contract of \$140,850 at June 30, 2020. Further details of this investment are found in Note 4.

Note 4. Investment in Reinsurance Annuity Contract

Under the 1993 Restructuring Act, the DOT and the DPS were created and were charged with responsibilities of the former Department of Highways and Public Transportation effective July 1, 1993. Proviso 44.4 of the 1998-1999 Appropriation Act passed by the General Assembly required the Agency to purchase an annuity for the purpose of funding the future obligation for workers' compensation claims filed prior to restructuring by the Department of Highways and Public Transportation employees using funds from the Workers' Compensation Trust Fund. While the State believes the annuity will provide funding adequate to cover this liability, the Agency has ultimate responsibility to pay these claims should the annuity funding be inadequate. On March 11, 1999 the Agency purchased a Type One annuity that will pay a fixed amount quarterly for a period of forty years. The annuity was effective as of January 1, 1999. The SAF received its first quarterly annuity payment on April 5, 1999. For the year ended June 30, 2020 the SAF paid approximately \$20,500 of the DOT claims covered by this annuity.

For the year ended June 30, 2020, the amount of approximately \$163,000 shown on the statement of net position as current and long-term advanced under reinsurance annuity contract represents amounts due under the annuity that will be paid in the future for cumulative annuity receipts in excess of cumulative claims payments. The estimated future claims for DOT are \$351,000, which is not included in the unpaid claims liability and claims adjustment expenses payable on the statement of net position.

Under the terms of the annuity, the SAF will receive 160 quarterly payments. For the first forty payments the SAF will receive \$30,091 per quarter, the next forty payments will be for \$15,022, the next forty payments will be for \$3,726, and the last forty payments will be for \$2,364. Total amount to be received under the annuity will be approximately \$2,048,000.

South Carolina State Accident Fund
Notes to Financial Statements

Note 4. Investment in Reinsurance Annuity Contract (continued)

The total price of the annuity was \$1,282,294 and was paid in a single premium. The amount of the annuity to purchase was determined actuarially. The amount remaining to be received by the Agency at June 30, 2020 was approximately \$225,000, which has been discounted to a net present value of \$140,850 as shown on the statement of net position.

The liability for these claims is not reported by either the Agency or the DOT because the State estimates that the proceeds from the annuity contract will provide adequate funding to pay these claims and the risk of loss is remote. The annuity is being amortized over the life of the annuity in proportion to annuity proceeds received. The amount of amortization charged for the year ended June 30, 2020 was \$9,331, and is included as amortization expense in the statement of revenues, expenses and changes in fund net position.

Note 5. Premiums Receivable

Premiums receivable related to business-type activities at June 30, 2020 consisted of amounts receivable from the following:

County and municipal governments and agencies	\$	2,894,703
State agencies		48,137,278
		48,137,278
	\$	51,031,981

The majority of premiums receivable represent billings for future periods which have not been collected as of year-end. The unearned portion of the premium is presented as a liability. Collectability is reasonably assured due to the nature of the entities and the premiums receivable should be collected within one year. As such, management has determined that no allowance for uncollectible accounts is considered necessary.

Note 6. Capital Assets

Capital asset activity for the year ended June 30, 2020 was as follows:

	Beginning Balance <u>July 1, 2019</u>	<u>Increases</u>	<u>Decreases</u>	Ending Balance <u>June 30, 2020</u>
<i>Governmental Activities:</i>				
Capital assets, being depreciated:				
Computer & technical equipment	\$ 22,626	\$ 9,873	\$ -	\$ 32,499
Office furniture & equipment	15,682	-	-	15,682
Total capital assets being depreciated	38,308	9,873	-	48,181
Less accumulated depreciation for:				
Computer & technical equipment	(15,410)	(2,698)	-	(18,108)
Office furniture & equipment	(9,016)	(1,569)	-	(10,585)
Total accumulated depreciation	(24,426)	(4,267)	-	(28,693)
Governmental activities capital assets, net	\$ 13,882	\$ 5,606	\$ -	\$ 19,488

South Carolina State Accident Fund
Notes to Financial Statements

Note 6. Capital Assets (continued)

	Beginning Balance <u>July 1, 2019</u>	<u>Increases</u>	<u>Decreases</u>	Ending Balance <u>June 30, 2020</u>
<i>Business-type Activities:</i>				
Capital assets, being depreciated:				
Computer & technical equipment	\$ 1,183,740	\$ 72,405	\$ -	\$ 1,256,145
Office furniture & equipment	<u>129,419</u>	<u>-</u>	<u>-</u>	<u>129,419</u>
Total capital assets being depreciated	1,313,159	72,405	-	1,385,564
Less accumulated depreciation for:				
Computer & technical equipment	(1,106,224)	(38,934)	-	(1,145,158)
Office furniture & equipment	<u>(101,592)</u>	<u>(7,300)</u>	<u>-</u>	<u>(108,892)</u>
Total accumulated depreciation	<u>(1,207,816)</u>	<u>(46,234)</u>	<u>-</u>	<u>(1,254,050)</u>
Business-type activities capital assets, net	<u>\$ 105,343</u>	<u>\$ 26,171</u>	<u>\$ -</u>	<u>\$ 131,514</u>

Depreciation expense was \$46,234 and \$4,267 for Business-Type and Governmental respectively for the year ended June 30, 2020.

Note 7. Accrued Refundable Premiums

Policyholders are billed annually for estimated premiums based on the policyholder's estimated payroll. After the policy period ends, policyholders submit the details of the actual salaries paid, and the Agency adjusts the premium based on the actual payroll and a rating modifier based on claims experience. The amount the Agency owed policyholders for estimated premiums in excess of actual adjusted premiums at June 30, 2020 was \$220,925 for county and municipal policyholders. An additional \$1,347,122 was due to State agencies, for a total of \$1,568,047.

Note 8. Unpaid Claims Liability and Claims Adjustment Expenses

Business-Type Activities

The amount accrued for unpaid claims liability and claims adjustment expenses is an actuarially determined amount, based on the SAF's historical claims expenses adjusted for current factors, for the estimated ultimate cost of settling claims for events which occurred on or before year-end but were unpaid at the end of the year. To the extent claims were incurred on behalf of state agencies prior to July 1, 1986, reimbursement will be due from the State when the claims are paid. Estimated amounts recoverable from subrogation have been deducted from the claims liability.

The estimated reimbursement due from the State for claims prior to July 1, 1986, which is included in unpaid claims liability and claims liability adjustment expense, is as follows:

Due within one year	\$ 44,294
Due after one year	<u>254,139</u>
Total	<u>\$ 298,433</u>

South Carolina State Accident Fund
Notes to Financial Statements

Note 8. Unpaid Claims Liability and Claims Adjustment Expenses (continued)

The amounts accrued for unpaid claims liability and claims adjustment expenses, net of amounts recoverable from the State, for the year ended June 30, 2020 are as follows:

Unpaid claims liability and claim adjustment expenses payable at beginning of year	\$ 210,990,085
Current year claims and changes in estimates	43,602,843
Claims payments	<u>(51,825,418)</u>
 Total unpaid claims liability and claim adjustment expenses payable at the end of year	 <u>\$ 202,767,510</u>
 This claims liability is further categorized as follows:	
State Agencies	\$ 153,515,281
Counties and Municipalities	<u>49,252,229</u>
Total	<u>\$ 202,767,510</u>

Governmental Activities

The amount accrued for unpaid claims liability and claims adjustment expenses is an actuarially determined amount, based on the UEF's historical claims expenses adjusted for current factors, for the estimated ultimate cost of settling claims for events which occurred on or before year-end but were unpaid at the end of the year.

The amounts accrued for unpaid claims liability and claims adjustment expenses for the year ended June 30, 2020 are as follows:

Unpaid claims liability and claim adjustment expenses payable at beginning of year	\$ 22,469,868
Current year claims and changes in estimates	4,051,737
Claims payments	<u>(4,825,878)</u>
 Total unpaid claims liability and claim adjustment expenses payable at the end of year	 <u>\$ 21,695,727</u>

Note 9. Second Injury Fund

Prior to 2019, the Agency was required to pay an annual assessment to the Second Injury Fund ("SIF") of the State. The assessment was usually billed in the first quarter of the fiscal year based on a specified percentage of total claims paid by the SIF for pro rata claims paid for all years prior to June 30, 2013. The SIF handles claims for workers who have permanent physical impairments and incur subsequent disability from injury by accidents arising out of and in the course of employment. Prior to the year ended June 30, 2019, an independent analysis of the SIF's remaining claims was performed, and it was determined that the SIF had sufficient remaining funds to pay outstanding claims, and therefore future assessments of the Agency would not be necessary. Therefore, there was no assessment during fiscal year 2020.

The SAF continues to receive reimbursements of claims expense from the SIF. The total amount recovered during fiscal year 2020 was \$3,261,085, which is reported as a reduction of claims expense.

South Carolina State Accident Fund
Notes to Financial Statements

Note 10. Pension Plan

The South Carolina Public Employee Benefit Authority (“PEBA”), created July 1, 2012, is the state agency responsible for the administration and management of the various Retirement Systems and retirement programs of the state of South Carolina, including the State Optional Retirement Program and the S.C. Deferred Compensation Program, as well as the state’s employee insurance programs. As such, PEBA is responsible for administering the South Carolina Retirement Systems’ five defined benefit pension plans. PEBA has an 11-member Board of Directors, appointed by the Governor and General Assembly leadership, which serves as custodian, co-trustee and co-fiduciary of the Systems and the assets of the retirement trust funds. The Retirement System Investment Commission (“Commission” as the governing body, “RSIC” as the agency), created by the General Assembly in 2005, has exclusive authority to invest and manage the retirement trust funds’ assets. The Commission, an eight-member board, serves as co-trustee and co-fiduciary for the assets of the retirement trust funds. By law, the State Fiscal Accountability Authority (“SFAA”), which consists of five elected officials, also reviews certain PEBA Board decisions regarding the actuary of the Systems.

For purposes of measuring the net pension liability, deferred outflows and inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Systems and additions to/deductions from the Systems fiduciary net position have been determined on the accrual basis of accounting as they are reported by the Systems in accordance with GAAP. For this purpose, revenues are recognized when earned and expenses are recognized when incurred. Benefit and refund expenses are recognized when due and payable in accordance with the terms of the plan. Investments are reported at fair value.

PEBA issues a CAFR containing financial statements and required supplementary information for the Systems’ Pension Trust Funds. The CAFR is publicly available through the Retirement Benefits’ link on PEBA’s website at www.peba.sc.gov, or a copy may be obtained by submitting a request to PEBA, 202 Arbor Lake Drive, Columbia, SC 29223. PEBA is considered a division of the primary government of the state of South Carolina and therefore, retirement trust fund financial information is also included in the comprehensive annual financial report of the state.

Plan Descriptions

- The South Carolina Retirement System (“SCRS”), a cost-sharing multiple-employer defined benefit pension plan, was established effective July 1, 1945, pursuant to the provisions of Section 9-1-20 of the South Carolina Code of Laws for the purpose of providing retirement allowances and other benefits for teachers and employees of the state and its political subdivisions. SCRS covers employees of state agencies, public school districts, higher education institutions, other participating local subdivisions of government and individuals newly elected to the South Carolina General Assembly at or after the 2012 general election.
- The State Optional Retirement Program (State ORP) is a defined contribution plan that is offered as an alternative to SCRS to certain newly hired employees of state agencies, institutions of higher education, public school districts and individuals first elected to the S.C. General Assembly at or after the general election in November 2012. State ORP participants direct the investment of their funds into an account administered by one of four third party service providers. PEBA assumes no liability for State ORP benefits. Rather, the benefits are the liability of the four third party service providers. For this reason, State ORP assets are not part of the retirement systems’ trust funds for financial statement purposes.
- The Fund does not have employees that participate in the Police Officers Retirement System (“PORS”).

South Carolina State Accident Fund
Notes to Financial Statements

Note 10. Pension Plan (continued)

Membership

Membership requirements are prescribed in Title 9 of the South Carolina Code of Laws. A brief summary of the requirements under each system is presented below.

- SCRS - Generally, all employees of covered employers are required to participate in and contribute to the system as a condition of employment. This plan covers general employees, teachers, and individuals newly elected to the South Carolina General Assembly beginning with the November 2012 general election. An employee member of the system with an effective date of membership prior to July 1, 2012, is a Class Two member. An employee member of the system with an effective date of membership on or after July 1, 2012, is a Class Three member.
- State ORP - As an alternative to membership in SCRS, newly hired state, public school, and higher education employees and individuals newly elected to the S.C. General Assembly at or after the November 2012 general election have the option to participate in the State ORP. Contributions to the State ORP are at the same rates as SCRS. A direct remittance is required from the employer to the member's account with the ORP vendor for the employee contribution and a portion of the employer contribution (5 percent). A direct remittance is also required to SCRS for the remaining portion of the employer contribution and an incidental death benefit contribution, if applicable, which is retained by SCRS.

Benefits

Benefit terms are prescribed in Title 9 of the South Carolina Code of Laws. PEBA does not have the authority to establish or amend benefit terms without a legislative change in the code of laws. Key elements of the benefit calculation include the benefit multiplier, years of service, and average final compensation/current annual salary. A brief summary of the benefit terms for each system is presented below.

- SCRS - A Class Two member who has separated from service with at least five or more years of earned service is eligible for a monthly pension at age 65 or with 28 years credited service regardless of age. A member may elect early retirement with reduced pension benefits payable at age 55 with 25 years of service credit. A Class Three member who has separated from service with at least eight or more years of earned service is eligible for a monthly pension upon satisfying the Rule of 90 requirement that the total of the member's age and the member's creditable service equals at least 90 years. Both Class Two and Class Three members are eligible to receive a reduced deferred annuity at age 60 if they satisfy the five- or eight-year earned service requirement, respectively. An incidental death benefit is also available to beneficiaries of active and retired members of employers who participate in the death benefit program.

The annual retirement allowance of eligible retirees or their surviving annuitants is increased by the lesser of one percent or five hundred dollars every July 1. Only those annuitants in receipt of a benefit on July 1 of the preceding year are eligible to receive the increase. Members who retire under the early retirement provisions at age 55 with 25 years of service are not eligible for the benefit adjustment until the second July 1 after reaching age 60 or the second July 1 after the date they would have had 28 years of service credit had they not retired.

South Carolina State Accident Fund
Notes to Financial Statements

Note 10. Pension Plan (continued)

Contributions

Actuarial valuations are performed annually by an external consulting actuary to ensure applicable contribution rates satisfy the funding parameters specified in Title 9 of the South Carolina Code of Laws. Under these provisions, SCRS and PORS contribution requirements must be sufficient to maintain an amortization period for the financing of the unfunded actuarial accrued liability (“UAAL”) over a period that does not exceed the number of years scheduled in state statute. Legislation in 2017 increased, but also established a ceiling for SCRS and PORS employee contribution rates. Effective July 1, 2017, employee rates were increased to a capped rate of 9.00 percent for SCRS and 9.75 percent for PORS. The legislation also increased employer contribution rates beginning July 1, 2017 for both SCRS and PORS by two percentage points and further scheduled employer contribution rates to increase by a minimum of one percentage point each year through July 1, 2022. If the scheduled contributions are not sufficient to meet the funding periods set in state statute, the board shall increase the employer contribution rates as necessary to meet the funding periods set for the applicable year. The maximum funding period of SCRS and PORS is scheduled to be reduced over a ten-year schedule from 30 years beginning fiscal year 2018 to 20 years by fiscal year 2028.

Additionally, the Board is prohibited from decreasing the SCRS and PORS contribution rates until the funded ratio is at least 85 percent. If the most recent annual actuarial valuation of the Systems for funding purposes shows a ratio of the actuarial value of system assets to the actuarial accrued liability of the system (the funded ratio) that is equal to or greater than 85 percent, then the board, effective on the following July first, may decrease the then current contribution rates upon making a finding that the decrease will not result in a funded ratio of less than 85 percent. If contribution rates are decreased pursuant to this provision, and the most recent annual actuarial valuation of the system shows a funded ratio of less than 85 percent, then effective on the following July first, and annually thereafter as necessary, the board shall increase the then current contribution rates until a subsequent annual actuarial valuation of the system shows a funded ratio that is equal to or greater than 85 percent.

Required <u>employee</u> contribution rates ¹ are as follows:	<u>Fiscal Year 2020</u>	Fiscal Year 2019
SCRS		
Employee Class Two	9.00%	9.00%
Employee Class Three	9.00%	9.00%
State ORP	9.00%	9.00%
Required <u>employer</u> contribution rates ¹ are as follows:		
SCRS		
Employer Class Two	15.41%	14.41%
Employer Class Three	15.41%	14.41%
Employer Incidental Death Benefit	0.15%	0.15%
State ORP		
Employer Contribution ²	15.41%	14.41%
Employer Incidental Death Benefit	0.15%	0.15%
¹ Calculated on earnable compensation as defined in Title 9 of the South Carolina Code of Laws. ² Of this employer contribution, 5% of earnable compensation must be remitted by the employer directly to the ORP vendor to be allocated to the member’s account with the remainder of the employer contribution remitted to SCRS.		

South Carolina State Accident Fund
Notes to Financial Statements

Note 10. Pension Plan (continued)

Actuarial Assumptions and Methods

Actuarial valuations of the plan involve estimates of the reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and future salary increases. Amounts determined regarding the net pension liability are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. South Carolina state statute requires that an actuarial experience study be completed at least once in each five-year period. An experience report on the Systems was most recently issued for the period ending June 30, 2015.

The June 30, 2019, total pension liability (“TPL”), net pension liability (“NPL”), and sensitivity information shown in this report were determined by a consulting actuary, Gabriel, Roeder, Smith and Company (“GRS”) and are based on an actuarial valuation performed as of July 1, 2018. The total pension liability was rolled-forward from the valuation date to the plans’ fiscal year end, June 30, 2019, using generally accepted actuarial principles.

The following provides a summary of the actuarial assumptions and methods used to calculate the TPL as of June 30, 2019:

	SCRS
Actuarial cost method	Entry age normal
Actuarial assumptions:	
Investment rate of return ¹	7.25%
Projected salary increases	3.0% to 12.5% (varies by service) ¹
Benefit adjustments	lesser of 1% or \$500 annually

¹ Includes inflation at 2.25%

The post-retiree mortality assumption is dependent upon the member's job category and gender. The base mortality assumptions, the 2016 Public Retirees of South Carolina Mortality table (“2016 PRSC”) was developed using the Systems’ mortality experience. These base rates are adjusted for future improvement in mortality using published Scale AA projected from the year 2016.

Assumptions used in the determination of the June 30, 2019 TPL are as follows:

Former Job Class	Males	Females
Educators and Judges	2016 PRSC Males multiplied by 92%	2016 PRSC Females multiplied by 98%
General Employees and Members of the General Assembly	2016 PRSC Males multiplied by 100%	2016 PRSC Females multiplied by 111%
Public Safety and Firefighters	2016 PRSC Males multiplied by 125%	2016 PRSC Females multiplied by 111%

South Carolina State Accident Fund
Notes to Financial Statements

Note 10. Pension Plan (continued)

Net Pension Liability

The NPL is calculated separately for each system and represents that particular system's TPL determined in accordance with GASB No. 67 less that System's fiduciary net position. NPL totals, as of June 30, 2019, for SCRS are presented below:

System	Total Pension Liability	Plan Fiduciary Net Position	Employers' Net Pension Liability	Plan Fiduciary Net Position as a Percentage of Total Pension Liability
SCRS	\$50,073,060,256	\$27,238,916,138	\$ 22,834,144,118	54.4%

The TPL is calculated by the Systems' actuary, and each plan's fiduciary net position is reported in the Systems' financial statements. The NPL is disclosed in accordance with the requirements of GASB No. 67 in the Systems' notes to the financial statements and required supplementary information. Liability calculations performed by the Systems' actuary for the purpose of satisfying the requirements of GASB Nos. 67 and 68 are not applicable for other purposes, such as determining the plans' funding requirements. The Agency's net pension liability at June 30, 2020 was \$6,027,122.

The Agency's proportionate share of the net pension liability for SCRS is as follows for the years ended June 30, 2020 and 2019:

System	June 30, 2020	June 30, 2019	Change
SCRS	0.026395%	0.026790%	(0.000395)%

The Agency's change in proportionate share of the net pension liability and related deferred inflows and outflows of the resources will be amortized into pension expense over the respective average remaining service lives of the system.

Long-term Expected Rate of Return

The long-term expected rate of return on pension plan investments is based upon 20 year capital market assumptions. The long-term expected rate of returns represent assumptions developed using an arithmetic building block approach primarily based on consensus expectations and market based inputs. Expected returns are net of investment fees.

The expected returns, along with the expected inflation rate, form the basis for the target asset allocation adopted at the beginning of the 2019 fiscal year. The long-term expected rate of return is produced by weighting the expected future real rates of return by the target allocation percentage and adding expected inflation and is summarized in the table below. For actuarial purposes, the 7.25 percent assumed annual investment rate of return used in the calculation of the TPL includes a 5.00 percent real rate of return and a 2.25 percent inflation component.

South Carolina State Accident Fund
Notes to Financial Statements

Note 10. Pension Plan (continued)

Asset Class	Target Asset Allocation	Expected Arithmetic Real Rate of Return	Long Term Expected Portfolio Real Rate of Return
Global Equity	51.0%		
Global Public Equity ^{1,2}	35.0	7.29%	2.55%
Private Equity ^{2,3}	9.0	7.67	0.69
Equity Options Strategies ¹	7.0	5.23	0.37
Real Assets	12.0		
Real Estate (Private) ^{2,3}	8.0	5.59	0.45
Real Estate (REITs) ²	1.0	8.16	0.08
Infrastructure (Private) ^{2,3}	2.0	5.03	0.10
Infrastructure (Public) ²	1.0	6.12	0.06
Opportunistic	8.0		
Global Tactical Asset Allocation ¹	7.0	3.09	0.22
Other Opportunistic Strategies	1.0	3.82	0.04
Credit	15.0		
High Yield Bonds/Bank Loans ^{1,2}	4.0	3.14	0.13
Emerging Markets Debt	4.0	3.31	0.13
Private Debt ^{2,3}	7.0	5.49	0.38
Rate Sensitive	14.0		
Core Fixed Income ¹	13.0	1.62	0.21
Cash and Short Duration (Net)	1.0	0.31	0.00
Total Expected Return ⁴	<u>100.0%</u>		<u>5.41</u>
Inflation for Actuarial Purposes			<u>2.25</u>
Total Expected Nominal Return			<u>7.66%</u>

¹ Portable Alpha Strategies will be capped at 12% of total assets; Hedge funds (including all hedge funds used in portable alpha implementation) capped at 20% of total assets.

² The target weights to Private Equity, Private Debt, Private Infrastructure and Private Real Estate will be equal to their actual weights as of prior month end. Private Equity and Public Equity combine for 44 percent of entire portfolio. Private Debt and High Yield/Bank Loans combine for 11 percent of the entire portfolio. Private Infrastructure and Public Infrastructure combine for 3 percent of the entire portfolio. Private Real Estate and Real Estate (REITs) combine for 9 percent of entire portfolio.

³ RSIC staff and Consultant will notify the Commission if Private Markets assets exceed 25% of total assets.

⁴ The expected return for each of the Portable Alpha asset classes includes the expected return attributed to the Overlay Program. For benchmarking purposes there is a 10% weight assigned to Portable Alpha Hedge Funds in the Policy Benchmark.

South Carolina State Accident Fund
Notes to Financial Statements

Note 10. Pension Plan (continued)

Discount Rate

The discount rate used to measure the TPL was 7.25 percent. The projection of cash flows used to determine the discount rate assumed that contributions from participating employers in SCRS will be made based on the actuarially determined rates based on provisions in the South Carolina Code of Laws. Based on those assumptions, the System's fiduciary net position was projected to be available to make all the projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the TPL.

Sensitivity Analysis

The following table presents the Agency's proportional share of the collective NPL of the participating employers calculated using the discount rate of 7.25 percent, as well as what the Agency's proportional share of the employers' NPL would be if it were calculated using a discount rate that is 1.00 percent lower (6.25 percent) or 1.00 percent higher (8.25 percent) than the current rate.

Sensitivity of the Proportional Share of Net Pension Liability to Changes in the Discount Rate			
System	1.00% Decrease (6.25%)	Current Discount Rate (7.25%)	1.00% Increase (8.25%)
SCRS	\$ 7,592,912	\$ 6,027,122	\$ 4,720,379

Deferred Outflows (Inflows) of Resources

For the year ended June 30, 2020, the Agency recognized pension expense of \$519,132 which is included in personnel services and employee benefits in the accompanying SAF financial statements and personnel services in the accompanying UEF financial statements. At June 30, 2020, the Agency reported deferred outflows (inflows) of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Pension contributions subsequent to measurement date	\$ 538,517	\$ -
Differences in actual and expected retirement plan experience	4,143	(43,298)
Net differences between projected and actual earnings on plan investments	53,360	-
Change in actuarial assumptions	121,455	-
Change in proportionate share of net pension liability and differences between actual contributions and the Agency's proportionate share of contributions	7,575	(173,775)
	<u>\$ 725,050</u>	<u>\$ (217,073)</u>

South Carolina State Accident Fund
Notes to Financial Statements

Note 10. Pension Plan (continued)

The Agency reported \$538,517 as deferred outflows of resources related to contributions subsequent to the measurement date that will be recognized as a reduction of the net pension liability in the year ended June 30, 2020. Other amounts reported as deferred outflows (inflows) of resources will be recognized in pension expense in future years. The following schedule reflects the amortization of the Agency’s proportional share of the net balance of remaining deferred outflows (inflows) of resources at June 30, 2020. Average remaining services lives of all employees provided with pensions through the pension plans at June 30, 2019 was 4.080 years for SCRS.

Measurement Period Ending June 30,	Fiscal Year Ending June 30,	SCRS
2020	2021	\$ 90,027
2021	2022	(119,988)
2022	2023	(20,513)
2023	2024	19,934
		\$ (30,540)

The Agency’s contributions to SCRS and ORP for the fiscal years ended June 30, 2020, 2019 and 2018 were \$538,517, \$405,041, and \$355,841, respectively.

Note 11. Post-Employment Benefits Other than Pensions

PEBA is a state agency responsible for the administration and management of South Carolina’s employee insurance programs and other post-employment benefits trusts. By law, the SFAA, which consists of five elected officials, also reviews certain PEBA Board decisions in administering the State Health Plan and other post-employment benefits (OPEB).

Plan Descriptions

The Other Post-Employment Benefits Trust Fund (“OPEB Trust”), refers to the South Carolina Retiree Health Insurance Trust Fund (“SCRHITF”) established by the State of South Carolina as Act 195, which became effective in May 2008. The SCRHITF was created to fund and account for the employer costs of the State’s retiree health and dental plans.

In accordance with Act 195, the OPEB Trusts are administered by the PEBA - Insurance Benefits Division (“IBD”), a part of PEBA. The State Treasurer is the custodian of the funds held in trust. The Board of Directors of PEBA has been designated as the Trustee.

The OPEB Trust is a cost-sharing multiple-employer defined benefit plan. Article 5 of the State Code of Laws defines the two plans and authorizes the Trustee to at any time adjust the plan, including its benefits and contributions, as necessary to insure the fiscal stability of the plan. In accordance with the South Carolina Code of Laws and the annual Appropriations Act, the State provides post-employment health and dental and long-term disability benefits to retired State and school district employees and their covered dependents.

Benefits

The SCRHITF is a healthcare plan that covers retired employees of the State of South Carolina, including all agencies, and public school districts. The SCRHITF provides health and dental insurance benefits to eligible retirees. Generally, retirees are eligible for the health and dental benefits if they have established at least ten years of retirement service credit. For new hires beginning employment May 2, 2008 and after, retirees are eligible for benefits if they have established 25 years of service for 100% employer funding and 15-24 years of service for 50% employer funding.

South Carolina State Accident Fund
Notes to Financial Statements

Note 11. Post-Employment Benefits Other than Pensions (continued)

Contributions and Funding Policies

Section 1-11-710 of the South Carolina Code of Laws of 1976, as amended, requires these postemployment benefits to be funded through non-employer and employer contributions for active employees and retirees to the IBD. Non-employer contributions consist of an annual appropriation by the General Assembly and the statutorily required transfer from IBD reserves.

The SCRHITF is funded through participating employers that are mandated by State statute to contribute at a rate assessed each year by the Department of Administration Executive Budget Office on active employee covered payroll. The covered payroll surcharge for the years ended June 30, 2020, 2019, and 2018 was 6.25%, 6.05% and 5.50%, respectively. The Agency paid approximately \$222,000, \$175,000 and \$152,000 applicable to the surcharge included with the employer contribution for retirement benefits for the fiscal years ended June 30, 2020, 2019 and 2018, respectively. The South Carolina Retirement System collects the monthly covered payroll surcharge for all participating employers and remits it directly to the SCRHITF. Other sources of funding for the SCRHITF also include the implicit subsidy, or age-related subsidy inherent in the healthcare premiums structure. The implicit subsidy represents a portion of the health care expenditures paid on behalf of the employer's active employees. For purposes of GASB Statement No. 75, this expenditure on behalf of the active employee is reclassified as a retiree health care expenditure so that the employer's contributions towards the plan reflect the underlying age-adjusted, retiree benefit costs. Non-employer contributions include the mandatory transfer of accumulated IBD reserves and the annual appropriation budgeted by the General Assembly. It is also funded through investment income.

For the SCRHITF, the allocation percentage is based on the covered payroll surcharge contribution for each employer. In accordance with part (b) of paragraph 69 of GASB Statement No. 75, participating employers should recognize revenue in an amount equal to the employer's proportionate share of the change in the collective net OPEB liability arising from contributions to the OPEB plan during the measurement period from non-employer contributing entities for purposes other than the separate financing of specific liabilities to the OPEB plan. Therefore, employers should classify this revenue in the same manner as it classifies grants from other entities.

For purposes of measuring the net OPEB liability, deferred outflows and inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the OPEB Trusts, and additions to and deductions from the OPEB Trusts fiduciary net position have been determined on the same basis as they were reported by the OPEB Trusts. For this purpose, revenues are recognized when earned and expenses are recognized when incurred. Therefore, benefit and administrative expenses are recognized when due and payable. Investments are reported at fair value.

The IBD issues audited financial statements and required supplementary information for the OPEB Trust Funds. This information is publicly available through the Insurance Benefits' link on PEBA's website at peba.sc.gov or a copy may be obtained by submitting a request to PEBA – Insurance Benefits, 202 Arbor Lake Drive, Columbia, SC 29223. PEBA is considered a division of the primary government of the state of South Carolina and therefore, OPEB Trust fund financial information is also included in the comprehensive annual financial report of the state.

South Carolina State Accident Fund
Notes to Financial Statements

Note 11. Post-Employment Benefits Other than Pensions (continued)

Actuarial Assumptions and Methods

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Actuarially determined amounts are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedules of funding progress, presented as required supplementary information following the notes to the financial statements, present multi-year trend information about whether the actuarial values of plan assets are increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

Projections of benefits for financial reporting purposes are based on the substantive plans (as understood by the employer and plan participants) and include the types of benefits provided at the time of the valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

The following provides a summary of the actuarial assumptions and methods used in the June 30, 2019 valuations for SCRHITF:

Actuarial Cost Method:	Entry Age Normal
Inflation:	2.25%
Investment Rate of Return:	2.75%, net of OPEB Plan investment expense; including inflation
Single Discount Rate:	3.13% as of June 30, 2019
Demographic Assumptions:	Based on the experience study performed for the South Carolina Retirement Systems for the 5-year period ending June 30, 2015
Mortality:	For healthy retirees, the 2016 Public Retirees of South Carolina Mortality Table for Males and the 2016 Public Retirees of South Carolina Mortality Table for Females are used with fully generational mortality projections based on Scale AA from the year 2016. Multipliers are applied to the base tables based on gender and employment type.
Health Care Trend Rate:	Initial trend starting at 6.40% and gradually decreasing to an ultimate trend rate of 4.15% over a period of 14 years
Retiree Participation:	79% for retirees who are eligible for funded premiums 59% participation for retirees who are eligible for Partial Funded Premiums 20% participation for retirees who are eligible for Non-Funded Premiums
Notes:	There were no benefit changes during the year. The discount rate changed from 3.62% as of June 30, 2018 to 3.13% as of June 30, 2019. Minor updates were made to the healthcare trend rate assumption.

Roll Forward Disclosures

The actuarial valuations were performed as of June 30, 2018. Update procedures were used to roll forward the total OPEB liabilities to June 30, 2019.

South Carolina State Accident Fund
Notes to Financial Statements

Note 11. Post-Employment Benefits Other than Pensions (continued)

Net OPEB Liability

The Net OPEB Liability (NOL) is calculated separately for each OPEB Trust Fund and represents that particular Trust's Total OPEB Liability (TOL) determined in accordance with GASB No. 74 less that Trust's fiduciary net position. The allocation of each employer's proportionate share of the collective Net OPEB Liability and collective OPEB Expense was determined using the employer's payroll-related contributions over the measurement period. This method is expected to be reflective of the employer's long-term contribution effort as well as be transparent to individual employers and their external auditors.

The following table represents the components of the net OPEB liability as of June 30, 2019:

OPEB Trust Fund	Total OPEB Liability	Plan Fiduciary Net Position	Net OPEB Liability	Plan Fiduciary Net Position as a Percentage of Total Pension Liability
SCRHITF	\$16,516,264,617	\$1,394,740,049	\$ 15,121,524,568	8.44%

The TOL is calculated by the Trusts' actuary, and each Trust's fiduciary net position is reported in the Trust's financial statements. The NOL is disclosed in accordance with the requirements of GASB No. 74 in the Trusts' notes to the financial statements and required supplementary information. Liability calculations performed by the Trusts' actuary for the purpose of satisfying the requirements of GASB Nos. 74 and 75 and are not applicable for other purposes, such as determining the Trusts' funding requirements.

At June 30, 2020, the Agency reported a liability of \$5,023,370 for its proportionate share of the net OPEB liability. The net OPEB liability was measured as of June 30, 2019, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of June 30, 2018 and rolled forward to June 30, 2019. The Agency's proportion of the net OPEB liability was based on a projection of the Agency's long-term share of contributions to the OPEB plan relative to the projected contributions of all participating entities, actuarially determined. At June 30, 2020, the Agency's proportion was 0.033220%.

Single Discount Rate

The Single Discount Rate of 3.13% was used to measure the total OPEB liability for the SCRHITF. The accounting policy for this plan is to set the Single Discount Rate equal to the prevailing municipal bond rate. Due to the plan's investment and funding policies, the difference between a blended discount rate and the municipal bond rate would be less than several basis points (several hundredths of one percent).

Long-term Expected Rate of Return

The long-term expected rate of return represents assumptions developed using an arithmetic building block approach primarily based on consensus expectations and market based inputs. The expected returns, along with the expected inflation rate, form the basis for the target asset allocation adopted at the beginning of the 2018 fiscal year. The long-term expected rate of return is produced by weighting the expected future real rates of return by the target allocation percentage and adding expected inflation. This information is summarized in the following table:

South Carolina State Accident Fund
Notes to Financial Statements

Note 11. Post-Employment Benefits Other than Pensions (continued)

Asset Class	Target Asset Allocation	Expected Arithmetic Real Rate of Return	Long Term Expected Portfolio Real Rate of Return
U.S. Domestic Fixed Income	80.00%	0.60%	0.48%
Cash equivalents	20.00	0.10	0.02
Total Expected Real Return	<u>100.00%</u>		0.50
Expected Inflation			2.25
Total Return			<u>2.75%</u>
Investment Return Assumption			<u>2.75%</u>

Sensitivity Analysis

The following table presents the Agency's proportional share of the SCRHITF's net OPEB liability calculated using a Single Discount Rate of 3.13%, as well as what the Agency's proportional share of the plan's net OPEB liability would be if it were calculated using a Single Discount Rate that is one percent lower or one percent higher:

	1.00% Decrease (2.13%)	Current Discount Rate (3.13%)	1.00% Increase (4.13%)
SCRHITF Net OPEB Liability	\$ 5,955,144	\$ 5,023,370	\$ 4,275,583

Regarding the sensitivity of the SCRHITF's net OPEB liability to changes in the healthcare cost trend rates, the following table presents the Agency's proportional share of the plan's net OPEB liability, calculated using the assumed trend rates as well as what the Agency's proportional share of the plan's net OPEB liability would be if were calculated using a trend rate that is one percent lower or one percent higher:

	1.00% Decrease	Current Healthcare Cost Trend Rate	1.00% Increase
SCRHITF Net OPEB Liability	\$ 4,099,607	\$ 5,023,370	\$ 6,226,383

Deferred Outflows (Inflows) of Resources

For the year ended June 30, 2020, the Agency recognized OPEB expense of \$273,271 which is included in personnel services and employee benefits in the accompanying SAF financial statements and personnel services in the accompanying UEF financial statements. At June 30, 2020, the Agency reported deferred outflows (inflows) of resources related to OPEB from the following sources:

SCRHITF		
	Deferred Outflows of Resources	Deferred Inflows of Resources
OPEB contributions subsequent to measurement date	\$ 221,607	\$ -
Differences in actual and expected investment experience	59,151	(163,287)
Net differences between projected and actual earnings on OPEB plan investments	5,876	-
Change in actuarial assumptions	332,401	(311,074)
Change in proportionate share	-	(196,574)
	<u>\$ 619,035</u>	<u>\$ 670,935</u>

South Carolina State Accident Fund
Notes to Financial Statements

Note 11. Post-Employment Benefits Other than Pensions (continued)

Contributions subsequent to the measurement date of \$221,607 were reported as deferred outflows of resources related to OPEB and will be recognized as a reduction of the net OPEB liability in the year ended June 30, 2020. Other amounts reported as deferred outflows and inflows of resources related to OPEB will be recognized in OPEB expense as follows. Average remaining services lives of all employees provided with OPEB through the June 30, 2019 was 7.1330 years for SCRHITF:

Measurement Period Ending June 30,	Fiscal Year Ending June 30,	SCRHITF
2020	2021	\$ (65,528)
2021	2022	(65,528)
2022	2023	(67,461)
2023	2024	(70,524)
2024	2025	(17,383)
Thereafter		12,917
		\$ (273,507)

Note 12. Deferred Compensation Plans

Several optional deferred compensation plans are available to State employees and employers of its political subdivisions. Certain employees of the Agency have elected to participate. The multiple-employer plans, created under Internal Revenue Code Sections 457, 401 (k), and 403 (b), are administered by third parties and are not included in the CAFR of the State. Compensation deferred under the plans is placed in trust for the contributing employees.

The State has no liability for losses under the plans. Employees may withdraw the current value of their contributions when they terminate State employment. Employees may also withdraw contributions prior to termination if they meet requirements specified by the applicable plan.

Note 13. Leases

The Agency leases its office space from an unrelated party. The lease for the rental of office space is month to month and the rental rate is \$23,876 per month. The Agency also leases office equipment and vehicles under short-term and/or cancelable operating leases. In the normal course of business, operating leases are generally renewed or replaced by other leases.

Operating lease expenses for the fiscal year ended June 30, 2020 were approximately \$298,000 for office space, equipment and vehicles.

The Agency entered into a capital lease to finance the acquisition of computers during the year ended June 30, 2018. Amortization expense for these assets of approximately \$30,000 was included in depreciation expense at June 30, 2020. The computers are pledged as collateral for the lease agreement. Details of capital leasing activities are as follows:

South Carolina State Accident Fund
Notes to Financial Statements

Note 13. Leases (continued)

	Original Balance	Outstanding Balance
Lease dated June 1, 2018, payable to a technology company, for the purchase of new computer equipment. Payable in 36 monthly installments of \$2,781 through May 31, 2021, including principal and interest at 6.54 percent per annum	\$ 90,681	\$ 31,917
Less, current portion		(31,917)
Long-term portion outstanding		\$ -

A summary of the annual requirements are as follows:

Fiscal year ended June 30,:	Principal	Interest	Total
2021	\$ 31,917	\$ 1,160	\$ 33,077
	\$ 31,917	\$ 1,160	\$ 33,077

Note 14. Long-term Liabilities

Changes in long-term liabilities for the year ended June 30, 2020 are as follows:

	June 30, 2019	Additions	Reductions	June 30, 2020	Due within one year
<i>Governmental Activities</i>					
Accrued compensated absences and related benefits	\$ 26,247	\$ 23,585	\$ (21,087)	\$ 28,745	\$ 21,087
Lease obligations	7,470	-	(3,640)	3,830	3,830
Unpaid claims liability and claims adjustment expenses payable	22,469,868	4,051,737	(4,825,878)	21,695,727	4,857,374
Total	\$ 22,503,585	\$ 4,075,322	\$ (4,850,605)	\$ 21,728,302	\$ 4,882,291
	June 30, 2019	Additions	Reductions	June 30, 2020	Due within one year
<i>Business-type Activities</i>					
Accrued compensated absences and related benefits	\$ 220,616	\$ 273,161	\$ (181,967)	\$ 311,810	\$ 181,967
Lease obligations	54,780	-	(26,693)	28,087	28,087
Unpaid claims liability and claims adjustment expenses payable	210,990,085	43,602,843	(51,825,418)	202,767,510	45,209,723
Total	\$ 211,265,481	\$ 43,876,004	\$ (52,034,078)	\$ 203,107,407	\$ 45,419,777

South Carolina State Accident Fund
Notes to Financial Statements

Note 15. Transactions with State Entities

The Agency has significant transactions with the State and various State agencies. Services received at no cost from State agencies include maintenance of certain accounting records and payroll and disbursement processing from the Comptroller General's Office; check preparation, banking, and investment functions from the State Treasurer; legal services from the Attorney General's Office; and record storage from the Department of Archives and History. Other services received at no cost include pension plan administration, insurance plans administration provided by PEBA; audit services provided by the Office of the State Auditor; and personnel management, assistance in the preparation of the State Budget, property management and record keeping, review and approval of certain budget amendments, procurement services, and other centralized functions provided by the SFAA.

Total revenues from other State agencies based on the agency classification chart prepared by the South Carolina Comptroller General's Office were as follows for the Agency for the year ended June 30, 2020:

Higher Education	\$ 17,239,468
Administration of Justice	13,712,573
Health and Environment	7,627,902
Transportation	7,384,630
Education	4,256,279
General Government	2,672,175
Social Services	2,606,032
Resource and Economic Development	1,584,057
External	1,549,232
Other Business Types	123,757
Unemployment	85,282
Housing Authority	45,146
	<u>\$ 58,886,533</u>

The Agency had financial transactions with various State agencies during the year ended June 30, 2020. Significant payments were made to PEBA for pension, SFAA Insurance Reserve Fund for insurance plan contributions, and to the South Carolina Department of Administration for vehicle rental, insurance coverage, telephone, and data processing services. Payments were also made for unemployment coverage for employees to the Department of Employment and Workforce. The amount of expenses applicable to these transactions is not readily determinable. The Agency provided no services free of charge to other State agencies during the year ended June 30, 2020. Total payments to other State agencies by the Agency were as follows for the year ended June 30, 2020:

Medical University Hospital Authority	\$ 516,858
Workers Compensation Commission	34,150
University of South Carolina	15,332
Medical University Hospital	1,711
State Law Enforcement Division	250
Dept. of Health and Environmental Control	36
Secretary of State's Office	16
	<u>\$ 568,353</u>

South Carolina State Accident Fund
Notes to Financial Statements

Note 16. Concentrations of Credit Risk and Other Concentrations

The Agency has reinsurance contracts with providers which share or limit the Agency's exposure to losses. However, should the reinsurance providers be unable to meet their obligations settlement of these amounts, the Agency will ultimately be responsible. The Agency provides services to South Carolina governmental entities. The limited make-up of the membership group, as well as the limited geographic region in which the Agency operates, increases the Agency's exposure to business concentrations.

Note 17. Subsequent Events

The Agency has evaluated events and transactions occurring subsequent to the balance sheet date of June 30, 2020 for items that should potentially be recognized or disclosed in the financial statements. The evaluation was conducted through September 22, 2020, the date these financial statements were available for issuance.

In March 2020, the outbreak of COVID-19 caused by a novel strain of the coronavirus was recognized as a pandemic by the World Health Organization. As a result of the pandemic, the Agency has yet to see a decline in premiums, while overall claims expense continues to be down slightly due to closings at various state agencies. Sufficient information is not available to adequately evaluate the short-term or long-term impact to the Agency subsequent to year-end; however, these conditions may adversely impact the Agency's business operations and future financial condition.

South Carolina State Accident Fund
 Budgetary Comparison Schedule (Non-GAAP Budgetary Basis, Unaudited)
 Uninsured Employers Fund
 For the Fiscal Year Ended June 30, 2020

	Budget Amounts		Actual Amounts (Budgetary Basis)	Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>		
Expenditures				
Uninsured Employers Fund				
Classified positions	\$ 510,034	\$ 510,034	\$ 317,876	\$ 192,158
Employer contributions	189,103	189,103	135,985	53,118
Other operating	403,074	403,074	188,651	214,423
Total Expenditures	<u>\$ 1,102,211</u>	<u>\$ 1,102,211</u>	<u>\$ 642,512</u>	<u>\$ 459,699</u>

South Carolina State Accident Fund
Notes to the Required Supplementary Information
Budgetary Comparison Schedule
June 30, 2020

Note 1. Budgetary Funds

South Carolina's Annual Appropriation Act, the State's legally adopted budget, does not present budgets on the GAAP basis. Instead, it presents program-level budgets for the following two funds:

General Funds. These funds are general operating funds. The resources in the funds are primarily taxes. The State expends General Funds to provide traditional State government services.

Total Funds. The Total Funds column in the Appropriations Act includes all budgeted resources. Amounts in this column include General Funds as well as most, but not all, federal and department-generated resources. Total funds include portions of certain proprietary and capital project fund activities as well as most special revenue activities but exclude the pension trust funds and some other fiduciary fund activities.

The UEF's legally adopted budget is part of the Total Funds budget for the State. It is presented for the UEF at the program level.

Note 2. Original and Final Budgeted Amounts; Basis of Presentation

The original appropriations presented in the accompanying schedule for the UEF include amounts in the Appropriations Act as well as any appropriation reductions specifically authorized by law to prevent duplicate appropriations. The terminology, classification, and format of the appropriations section of the accompanying schedule for the department's governmental fund are substantively the same as for the legally enacted budget.

The State's General Assembly does not approve estimated revenue or fund balance amounts for Other Budgeted Funds which include the UEF. However, Section 115 (*Recapitulations*) of the Appropriation Act includes net *source of funds* amounts (i.e. estimated cash brought forward from the previous fiscal year plus estimated revenue for the current fiscal year minus estimated cash to be carried forward to the following fiscal year) for three categories of Other Budgeted Funds: Federal, Earmarked, and Restricted. A budget versus actual comparison for the UEF is presented as required supplementary information.

As operating conditions change, the UEF may move appropriations between programs and classifications within programs. However, limits are placed on increasing/decreasing authorizations for personal services without Budget and Control Board approval. Also, a revision of budgeted amounts over and above the total revenues appropriated requires approval of the SFAA.

Note 3. Legal Level of Budgetary Control

The UEF maintains budgetary control at the level of summary objective category of expenditure within each program of each department or agency which is the level of detail presented in the accompanying schedule.

South Carolina State Accident Fund
Notes to the Required Supplementary Information
Budgetary Comparison Schedule
June 30, 2020

Note 4. Basis of Budgeting

Current legislation states that the General Assembly intends to appropriate all monies to operate State government for the current fiscal year. Unexpended appropriations lapse on July 31 unless the department or agency is given specific authorization to carry them forward to the next fiscal year. Cash-basis accounting for payroll expenditures is used, while the accrual basis is used for other expenditures.

State law does not precisely define the State's basis of budgeting. In practice, however, it is the cash basis with the following exceptions:

- Departments and agencies shall charge certain vendor and inter-fund payments against the preceding fiscal year's appropriations through July 14th.
- The gasoline and motor fuel taxes are recorded on the modified accrual basis in accordance with State law.
- All other revenues are recorded only when the State receives the related cash.

Note 5. Reconciliation of Budget to GAAP Reporting Differences

There are no adjustments of the GAAP basis of accounting to the budgetary basis of accounting for the UEF. The actual amounts in the budgetary comparison schedule agree in total to the UEF expenditure on its statement of revenues, expenditures, and changes in fund balance with the exception of claims and debt service expenditures.

**South Carolina State Accident Fund
Schedule of the South Carolina State Accident Fund's
Proportionate Share of the Net Pension Liability
South Carolina Retirement System
As of June 30,
Last Six Fiscal Years**

	2020	2019	2018	2017	2016	2015
SAF's proportion of the net pension liability	%	%	%	%	%	%
SAF's proportionate share of the net pension liability	\$ 6,027,122	\$ 6,002,836	\$ 6,242,365	\$ 5,890,620	\$ 5,673,903	\$ 5,184,116
SAF's covered payroll	\$ 2,908,567	\$ 2,624,189	\$ 2,597,007	\$ 2,670,579	\$ 2,960,786	\$ 2,733,726
SAF's proportionate share of the net pension liability as percentage of covered payroll	0.026395	0.026790	0.027730	0.027578	191.64	0.030111
Plan fiduciary net position as a percentage of the total pension liability	%	%	%	%	%	%
	207.22	228.75	240.37	220.57	56.99	180.39
Note: The amounts presented above were determined as of June 30th of the preceding year.	54.40	54.10	53.34	52.91		59.92
		<i>See accompanying Independent Auditor's Report</i>				

South Carolina State Accident Fund
Schedule of the South Carolina State Accident Fund's
Contributions
South Carolina Retirement System
As of June 30,
Last Ten Fiscal Years

	2020	2019	2018	2017	2016
Contractually required contribution	\$ 538,517	\$ 405,041	\$ 355,840	\$ 300,214	\$ 295,366
Contributions in relation to the contractually required contribution	538,517	405,041	355,840	300,214	295,366
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -
SAF covered payroll	\$ 3,587,649	\$ 2,908,567	\$ 2,624,189	\$ 2,597,007	\$ 2,670,579
Contributions as a percentage of the covered payroll	15.41%	14.41%	13.41%	11.41%	10.91%
	2015	2014	2013	2012	2011
Contractually required contribution	\$ 322,726	\$ 289,775	\$ 288,764	\$ 263,320	\$ 262,645
Contributions in relation to the contractually required contribution	322,726	289,775	288,764	263,320	262,645
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -
SAF covered payroll	\$ 2,960,786	\$ 2,733,726	\$ 2,724,190	\$ 2,761,619	\$ 2,797,072
Contributions as a percentage of the covered payroll	10.75%	10.45%	10.45%	9.39%	9.24%

See accompanying Independent Auditor's Report

South Carolina State Accident Fund
Schedule of the South Carolina State Accident Fund's
Proportionate Share of the Collective Net OPEB Liability
South Carolina Retiree Health Insurance Trust Fund
As of June 30,
Last Four Fiscal Years

	2020	2019	2018	2017
SAF's proportion of the collective net OPEB liability	0.033220 %	0.033872 %	0.034921 %	0.034921 %
SAF's proportionate share of the collective net OPEB liability	\$ 5,023,370	\$ 4,799,860	\$ 4,730,071	\$ 5,052,591
SAF's covered payroll	\$ 2,879,818	\$ 2,700,600	\$ 2,734,053	\$ 2,818,218
SAF's proportionate share of the collective net OPEB liability as percentage of covered payroll	%	%	%	%
Plan fiduciary net position as a percentage of the total OPEB liability	%	%	%	%
	174.43	177.73	173.01	179.28
Note: The amounts presented above were determined as of June 30th of the preceding year.				
	0.08	0.08	0.08	0.07
		<i>See accompanying Independent Auditor's Report</i>		

South Carolina State Accident Fund
Schedule of the South Carolina State Accident Fund's
Contributions
South Carolina Retiree Health Insurance Trust Fund
As of June 30,
Last Ten Fiscal Years

	2020	2019	2018	2017	2016
Contractually required contribution	\$ 221,607	\$ 174,229	\$ 148,533	\$ 145,725	\$ 150,211
Contributions in relation to the contractually required contribution	221,607	174,229	148,533	145,725	150,211
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -
SAF covered payroll	\$ 3,545,712	\$ 2,879,818	\$ 2,700,600	\$ 2,734,053	\$ 2,818,218
Contributions as a percentage of the covered payroll	6.25%	6.05%	5.50%	5.33%	5.33%
	2015	2014	2013	2012	2011
Contractually required contribution	\$ 148,040	\$ 143,499	\$ 123,951	\$ 118,750	\$ 109,086
Contributions in relation to the contractually required contribution	148,040	143,499	123,951	118,750	109,086
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -
SAF covered-employee payroll	\$ 2,670,579	\$ 2,960,786	\$ 27,337,426	\$ 2,724,190	\$ 2,761,619
Contributions as a percentage of the covered payroll	5.00%	4.92%	4.55%	4.30%	3.90%

See accompanying Independent Auditor's Report

**Independent Auditors' Report on Internal Control over
Financial Reporting and on Compliance and Other Matters Based
on an Audit of Financial Statements performed in Accordance with
*Government Auditing Standards***

Mr. George L. Kennedy, III, CPA
State Auditor
State of South Carolina
Columbia, South Carolina

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, business-type activities, and each major fund of the South Carolina State Accident Fund (the "Agency") as of and for the year ended June 30, 2020, and the related notes to the financial statements, which collectively comprise the Agency's basic financial statements and have issued our report thereon dated September 22, 2020.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Agency's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purposes of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Agency's internal control. Accordingly, we do not express an opinion on the effectiveness of the Agency's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the Agency's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Agency's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purposes.

Scott and Company LLC

Columbia, South Carolina
September 22, 2020